



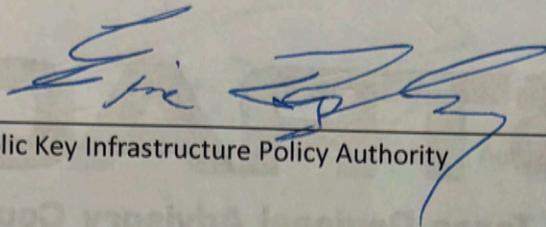
**X.509 Certificate Policy**  
**for the**  
**STRAC Bridge Certification Authority (STRAC BCA)**

**Version 1.7**

**November 8, 2023**

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Chair, STRAC Public Key Infrastructure Policy Authority

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## 1. INTRODUCTION

This Certificate Policy (CP) defines eleven certificate policies for use by the STRAC Bridge Certification Authority (STRAC BCA) to facilitate interoperability between the STRAC BCA and other Entity PKI domains. The policies represent five different assurance levels (Rudimentary, Basic, Medium, PIV-I Card Authentication, and Medium Hardware) for public key certificates. In addition, two device certificate policies at the Medium Assurance level are defined to facilitate server to server authentication between STRAC BCA and other PKI domains. The level of assurance refers to the strength of the binding between the public key and the individual whose subject name is cited in the certificate, the mechanisms used to control the use of the private key, and the security provided by the PKI itself.

Personal Identity Verification Interoperable (PIV-I) policies for PIV-I Hardware, PIV-I Card Authentication, and PIV-I Content Signing are for use with PIV-I smart cards (see Appendix A for more information).

The STRAC BCA enables interoperability among Entity PKI domains in a peer-to-peer fashion. The STRAC BCA issues certificates only to those CAs designated by the Entity operating that PKI (called "Principal CAs"). The STRAC BCA may also issue certificates to individuals who operate the STRAC BCA. The STRAC BCA certificates issued to Principal CAs act as a conduit of trust.

Any use of or reference to this STRAC BCA CP outside the purview of the STRAC PKI Policy Authority is completely at the using party's risk. An Entity shall not assert the STRAC BCA CP OIDs in any certificates the Entity CA issues, except in the *policyMappings* extension establishing an equivalency between an STRAC BCA OID and an OID in the Entity CA's CP.

This STRAC BCA CP is consistent with the Internet Engineering Task Force (IETF) Public Key Infrastructure X.509 (IETF PKIX) RFC 3647, Certificate Policy and Certification Practices Framework.

The terms and provisions of this STRAC BCA CP shall be interpreted under and governed by applicable Texas law.

### 1.1 OVERVIEW

#### 1.1.1 Certificate Policy (CP)

STRAC BCA certificates contain a registered certificate policy object identifier (OID), which may be used by a Relying Party to decide whether a certificate is trusted for a particular purpose. The OID corresponds to a specific level of assurance established by this Certificate Policy (CP) which shall be available to Relying Parties. Each certificate issued by the STRAC BCA will assert the appropriate level of assurance in the *certificatePolicies* extension.

#### 1.1.2 Relationship between the STRAC BCA CP & the STRAC BCA CPS

The STRAC BCA CP states what assurance can be placed in a certificate issued by the STRAC BCA. The STRAC BCA Certification Practices Statement (CPS) states how the STRAC BCA establishes that assurance.

**1.1.3 Relationship between the STRAC BCA CP and the Entity CP**

The STRAC PKI Management Authority maps Entity CP(s) to one or more of the levels of assurance in the STRAC BCA CP. The relationship between these CPs and the STRAC BCA is asserted in CA certificates issued by the STRAC BCA in the *policyMappings* extension.

**1.1.4 Scope**

The STRAC BCA exists to facilitate trusted electronic business transactions for state, local, tribal, and territorial governmental and non-profit organizations, particularly those focused on public safety and healthcare. The STRAC BCA facilitates the missions of the organizations by offering interoperability of identity credentials among these entities as well as Federal entities, via the STRAC BCA cross-certification with the Federal Bridge CA (FBCA). The generic term “entity” applies equally to Federal organizations and other organizations owning or operating PKI domains. As used in this CP, Entity PKI or Entity CA may refer to an organization’s PKI, a PKI provided by a commercial service, or a bridge CA serving a community of interest.

**1.1.5 Interaction with PKIs External to STRAC**

The STRAC BCA will extend interoperability with non-STRAC entities at its sole discretion.

**1.1.6 Southwest Texas Regional Advisory Council for Trauma (STRAC)**

STRAC is a non-profit corporation created by the Texas state legislature to develop and implement the regional trauma and emergency healthcare system for the 22 county region in and around San Antonio, Texas. STRAC created, owns and maintains the STRAC PKI, including the STRAC Bridge Certification Authority (STRAC BCA). STRAC has established the framework for the interoperable STRAC PKI and established the STRAC PKI Policy Authority and STRAC PKI Management Authority to implement, guide and oversee the STRAC Bridge CA. In particular, this CP was established by STRAC.

**1.2 DOCUMENT IDENTIFICATION**

There are eleven policies specified at five different levels of assurance in this Certificate Policy, which are defined in subsequent sections. Each level of assurance has an Object Identifier (OID), to be asserted in certificates issued by the STRAC BCA. Entity Principal CAs may assert these OIDs in policyMappings extensions of certificates issued to the STRAC BCA. The STRAC BCA policy OIDs are registered in the ISO OID Repository as follows:

*Table 1 – STRAC BCA Certificate Policies*

stracbridge-certpolicy OBJECT IDENTIFIER	::= {1.3.6.1.4.1.39789.2.1}
stracbridge-policies OBJECT IDENTIFIER	::= {1.3.6.1.4.1.39789.2.1.5}
stracbridge-certpcy-rudimentaryAssurance	::= {1.3.6.1.4.1.39789.2.1.5.1}
stracbridge-certpcy-basicAssurance	::= {1.3.6.1.4.1.39789.2.1.5.2}
stracbridge-certpcy-mediumAssurance	::= {1.3.6.1.4.1.39789.2.1.5.3}

stracbridge-certpcy-mediumHardware	::= {1.3.6.1.4.1.39789.2.1.5.4}
stracbridge-certpcy-medium-CBP	::= {1.3.6.1.4.1.39789.2.1.5.5}
stracbridge-certpcy-mediumHW-CBP	::= {1.3.6.1.4.1.39789.2.1.5.6}
stracbridge-certpcy-pivi-hardware	::= {1.3.6.1.4.1.39789.2.1.5.7}
stracbridge-certpcy-pivi-cardAuth	::= {1.3.6.1.4.1.39789.2.1.5.8}
stracbridge-certpcy-pivi-contentSigning	::= {1.3.6.1.4.1.39789.2.1.5.9}
stracbridge-certpcy-mediumDevice	::= {1.3.6.1.4.1.39789.2.1.5.10}
stracbridge-certpcy-mediumDeviceHardware	::= {1.3.6.1.4.1.39789.2.1.5.11}

The requirements associated with the mediumDevice policy are identical to those defined for the Medium Assurance policy with the exception of identity proofing, re-key, and activation data. The requirements associated with the mediumDeviceHardware policy are identical to those defined for the Medium Hardware Assurance policy with the exception of identity proofing, re-key, and activation data. In this document, the term “device” is defined as a non-person entity, i.e., a hardware device or software application. The use of the mediumDevice and mediumDeviceHardware policies are restricted to devices and systems.

End-Entity certificates issued to devices after October 1, 2016 shall assert policies mapped to STRAC BCA Medium Device, Medium Device Hardware, or PIV-I Content Signing policies. All other policies defined in this document are reserved for human subscribers when used in End-Entity certificates.

The requirements associated with the medium-CBP (commercial best practice) policy are identical to those defined for the Medium Assurance policy with the exception of personnel security requirements (see Section 5.3.1).

The requirements associated with the Medium Hardware policy are identical to those defined for the Medium Assurance policy with the exception of subscriber cryptographic module requirements (see Section 6.2.1).

The requirements associated with the mediumHW-CBP policy are identical to those defined for the Medium Hardware Assurance policy with the exception of personnel security requirements (see Section 5.3.1).

The requirements associated with PIV-I Hardware and PIV-I Content Signing are identical to Medium Hardware except where specifically noted in the text and further described in Appendix A.

In addition, the PIV-I Content Signing policy is reserved for certificates used by the Card Management System (CMS) to sign the PIV-I card security objects.

### **1.3 PKI ENTITIES**

The following are roles relevant to the administration and operation of the STRAC BCA.

### **1.3.1 PKI Authorities**

#### ***1.3.1.1 STRAC PKI Policy Authority (STRAC PKIPA)***

The STRAC PKI Policy Authority (STRAC PKIPA) is a body of individuals selected by STRAC to own this policy and direct the work of the STRAC PKI Management Authority. The STRAC PKIPA is responsible for:

- The STRAC BCA CP,
- The STRAC BCA CPS,
- Accepting applications from Entities desiring to interoperate using the STRAC BCA,
- Determining the mappings between certificates issued by applicant Entity CAs and the levels of assurance set forth in the STRAC BCA CP (which will include objective and subjective evaluation of the respective CP contents and any other facts deemed relevant by the STRAC PKIPA), and
- After an Entity is authorized to interoperate using the STRAC BCA, ensuring continued conformance of that Entity with any applicable requirements as a condition for allowing continued interoperability using the STRAC BCA.

The STRAC PKIPA will execute a Memorandum of Agreement (MOA) with each cross-certified Entity setting forth the respective responsibilities and obligations of both parties and the mappings between the certificate levels of assurance contained in this CP and those in the Entity CP.

#### ***1.3.1.2 STRAC PKI Management Authority (STRAC PKI MA)***

The STRAC PKI Management Authority is the body that operates and maintains the STRAC BCA on behalf of STRAC, subject to the direction of the STRAC PKIPA.

#### ***1.3.1.3 STRAC PKI Management Authority Program Manager***

The Program Manager is the individual within the STRAC PKI Management Authority who has principal responsibility for overseeing the proper operation of the STRAC BCA including the STRAC BCA repository, and selecting the STRAC PKI Management Authority Staff. The Program Manager is selected by the STRAC PKI Policy Authority and reports to the STRAC PKIPA.

#### ***1.3.1.4 Entity Principal Certification Authority (CA)***

The Principal CA is a CA within a PKI that has been designated to cross-certify directly with the STRAC BCA (e.g., through the exchange of cross-certificates). The Principal CA issues either end-entity certificates, or CA certificates to other Entity or external party CAs, or both. Where the Entity operates a hierarchical PKI, the Principal CA is typically the Entity Root CA. Where the Entity operates a mesh PKI, the Principal CA may be any CA designated by the Entity for cross-certification with the STRAC BCA.

It should be noted that an Entity may request that the STRAC BCA cross-certify with more than one CA within the Entity; that is, an Entity may have more than one Principal CA. Additionally, this CP may refer to CAs that are “subordinate” to the Principal CA. The use of the term “subordinate CA” shall encompass any CA under the control of the Entity that has a certificate

issued to it by the Entity Principal CA or any CA subordinate to the Principal CA, whether or not the Entity employs a hierarchical or other PKI architecture.

The Entity shall ensure that no CA under its PKI shall have more than one trust path to the Federal Bridge CA (regardless of path validation results).

#### ***1.3.1.5 Entity PKI Policy Management Authority***

Entity PKIs (including other Bridges) that are cross certified with the STRAC Bridge shall identify an individual or group that is responsible for maintaining the Entity PKI CP and for ensuring that all Entity PKI components (e.g., CAs, CSSs, CMSs, RAs) are operated in compliance with the Entity PKI CP. This body is referred to as Entity PKI Policy Management Authority (PMA) within this CP.

The Entity PKI PMA shall be responsible for notifying the SPKIPA of any change to the infrastructure that has the potential to affect the SPKI operational environment at least two weeks prior to implementation; all new artifacts (CA certificates, CRL DP, AIA and/or SIA URLs, etc.) produced as a result of the change shall be provided to the SPKIPA within 24 hours following implementation.

#### ***1.3.1.6 STRAC Bridge Certification Authority (STRAC BCA)***

The STRAC BCA is the CA operated by the STRAC PKI Management Authority that is authorized by the STRAC PKI Policy Authority to create, sign, and issue public key certificates to Principal CAs. As operated by the STRAC PKI Management Authority, the STRAC BCA is responsible for all aspects of the issuance and management of a certificate including:

- Control over the registration process,
- The identification and authentication process,
- The certificate manufacturing process,
- Publication of certificates,
- Revocation of certificates,
- Re-key of STRAC BCA signing material, and
- Ensuring that all aspects of the STRAC BCA services and STRAC BCA operations and infrastructure related to certificates issued under this CP are performed in accordance with the requirements, representations, and warranties of this CP.

#### ***1.3.1.7 Certificate Status Servers***

PKIs may optionally include an authority that provides status information about certificates on behalf of a CA through online transactions. In particular, PKIs may include OCSP responders to provide online status information. Such an authority is termed a Certificate Status Server (CSS). Where the CSS is identified in certificates as an authoritative source for revocation information, the operations of that authority are considered within the scope of this CP. Examples include OCSP servers that are identified in the authority information access (AIA) extension. OCSP servers that are locally trusted, as described in RFC 6960, are not covered by this policy. Entity CAs that issue PIV-I certificates must provide an OCSP responder.

### **1.3.2 Registration Authority (RA)**

The RA collects and verifies each Subscriber's identity and information for inclusion in the Subscriber's public key certificate. The STRAC PKI Management Authority acts as the RA for the STRAC BCA, and performs its function in accordance with a CPS approved by the STRAC PKI Policy Authority. Entity CAs designate their own RAs. The requirements for RAs in the STRAC BCA and Entity PKIs are set forth elsewhere in this document.

### **1.3.3 Card Management System (CMS)**

The Card Management System is responsible for managing smart card token content. In the context of this policy, the CMS requirements are associated with the PIV-I policies only. Entity CAs issuing PIV-I certificates are responsible for ensuring that all CMSs meet the requirements described in this document, including all requirements specified in Appendix B. In addition, the CMS shall not be issued any certificates that express the PIV-I Hardware or PIV-I Card Authentication policy OID.

### **1.3.4 Subscribers**

A Subscriber is the user or device to whom or to which a certificate is issued. STRAC BCA Subscribers include only STRAC PKI Management Authority personnel and, when determined by the STRAC PKI Policy Authority, network or hardware devices. Where certificates are issued to devices, the entity must have a human sponsor who is responsible for carrying out Subscriber duties. \_Note that CAs are sometimes technically considered "subscribers" in a PKI. However, the term "Subscriber" as used in this document does not refer to CAs.

All Subscribers that receive or use a certificate from the STRAC BCA must comply with the terms of the STRAC BCA Subscriber Agreement; use of a certificate issued by the STRAC BCA in violation of the STRAC BCA Subscriber Agreement is a violation of this CP. The STRAC BCA Subscriber Agreement, which may change from time to time, is posted at <https://pki.strac.org/STRACBridge.html>.

### **1.3.5 Affiliated Organizations**

Subscriber certificates may be issued in conjunction with an organization that has a relationship with the subscriber; this is termed affiliation. The organizational affiliation will be indicated in the certificate. Affiliated Organizations are responsible for verifying the affiliation at the time of certificate application and requesting revocation of the certificate if the affiliation is no longer valid.

### **1.3.6 Relying Parties**

A Relying Party uses a Subscriber's certificate to verify the integrity of a digitally signed message, to identify the creator of a message, or to establish confidential communications with the Subscriber. The Relying Party is responsible for deciding whether or how to check the validity of the certificate by checking the appropriate certificate status information. A Relying Party may use information in the certificate (such as certificate policy identifiers) to determine the suitability of the certificate for a particular use.

This CP makes no assumptions or limitations regarding the identity of Relying Parties. While Relying Parties are generally Subscribers, Relying Parties are not required to have an established relationship with the STRAC BCA or an Entity CA.

### 1.3.7 Other Participants

The STRAC BCA and Entity CAs may require the services of other security, community, and application authorities. If required, the STRAC BCA or Entity CPS shall identify the parties, define the services, and designate the mechanisms used to support these services.

## 1.4 CERTIFICATE USAGE

### 1.4.1 Appropriate Certificate Uses

The sensitivity of the information processed or protected using certificates issued by the STRAC BCA or an Entity CA will vary significantly. Relying Parties must evaluate the environment and the associated threats and vulnerabilities and determine the level of risk they are willing to accept based on the sensitivity or significance of the information. This evaluation is done by each Relying Party for its application and is not controlled by this CP. To provide sufficient granularity, this CP specifies security requirements at five increasing, qualitative levels of assurance: Rudimentary, Basic, Medium, PIV-I Card Authentication, and Medium Hardware. It is assumed that the STRAC BCA will issue at least one Medium Hardware assurance certificate, so the STRAC BCA will be operated at that level. The STRAC BCA is intended to support applications involving unclassified information, which can include sensitive unclassified data protected pursuant to Federal statutes and regulations.

The following table provides a brief description of the appropriate uses for certificates at each level of assurance defined in this CP. These descriptions are intended as guidance and are not binding.

Assurance Level	Appropriate Certificate Uses
Rudimentary	This level provides the lowest degree of assurance concerning identity of the individual. One of the primary functions of this level is to provide data integrity to the information being signed. This level is relevant to environments in which the risk of malicious activity is considered to be low. It is not suitable for transactions requiring authentication, and is generally insufficient for transactions requiring confidentiality, but may be used for the latter where certificates having higher levels of assurance are unavailable.
Basic	This level provides a basic level of assurance relevant to environments where there are risks and consequences of data compromise, but they are not considered to be of major significance. This may include access to private information where the likelihood of malicious access is not high. It is assumed at this security level that users are not likely to be malicious.

Medium	This level is relevant to environments where risks and consequences of data compromise are moderate. This may include transactions having substantial monetary value or risk of fraud, or involving access to private information where the likelihood of malicious access is substantial. This level of assurance includes the following certificate policies: Medium, Medium CBP, and Medium Device.
PIV-I Card Authentication	This level is relevant to environments where risks and consequences of data compromise are moderate. This may include contactless smart card readers where use of an activation pin is not practical.
Medium Hardware	This level is relevant to environments where threats to data are high or the consequences of the failure of security services are high. This may include very high value transactions or high levels of fraud risk. This level of assurance includes the following certificate policies: Medium Hardware, Medium Hardware CBP, Medium Device Hardware, PIV-I Hardware, and PIV-I Content Signing.

**1.4.2 Prohibited Certificate Uses**

No stipulation.

**1.5 POLICY ADMINISTRATION**

**1.5.1 Organization Administering the Document**

The STRAC PKI Policy Authority is responsible for all aspects of this CP.

**1.5.2 Contact Person**

Questions regarding this CP shall be directed to the Chair of the STRAC PKI Policy Authority, whose address can be found at <https://pki.strac.org/STRACBridge.html>.

**1.5.3 Person Determining Certification Practices Statement Suitability for the Policy**

The Certification Practices Statement must conform to the corresponding Certificate Policy. The STRAC PKI Policy Authority is responsible for asserting whether the STRAC CPS conforms to the STRAC BCA CP. Entities must designate the person or organization that asserts that their CPS(s) conforms to their CP(s).

In each case, the determination of suitability shall be based on an independent compliance auditor’s results and recommendations. See Section 8 for further details.

### **1.5.4 CPS Approval Procedures**

The STRAC PKI Management Authority shall submit the STRAC BCA CPS and the results of a compliance audit to the STRAC PKI PA for approval. The STRAC PKI PA shall vote to accept or reject the CPS. If rejected, the STRAC PKI Management Authority shall resolve the identified discrepancies and resubmit to the STRAC PKI PA. The STRAC BCA is required to meet all facets of the policy.

Each Entity CA shall submit its CPS and the results of its compliance audit to the appropriate authority (See Section 1.5.3) for approval. An Entity CA's CPS shall be required to meet all facets of its policy, though waivers of this requirement, while discouraged, may be permitted in order to meet urgent unforeseen operational requirements. Any waivers issued by Entity CAs are considered changes to the corresponding CP, and may result in revocation of the cross-certificate by the STRAC PKI PA. The STRAC PKI PA will not issue waivers.

### **1.6 DEFINITIONS AND ACRONYMS**

See Sections 11 and 12.

## **2. PUBLICATION & REPOSITORY RESPONSIBILITIES**

### **2.1 REPOSITORIES**

The STRAC PKI Management Authority shall operate repositories to support STRAC BCA operations.

Entity PKIs are responsible for operation of repositories to support their PKI operations.

Entities who cross-certify with the STRAC BCA shall ensure access to the STRAC BCA repository.

#### **2.1.1 STRAC BCA Repository Obligations**

The STRAC PKI Management Authority may use a variety of mechanisms for posting information into a repository as required by this CP. These mechanisms at a minimum shall include:

- Availability of the information as required by the certificate information posting and retrieval stipulations of this CP, and
- Access control and communication mechanisms when needed to protect repository information as described in later sections.

### **2.2 PUBLICATION OF CERTIFICATION INFORMATION**

#### **2.2.1 Publication of Certificates and Certificate Status**

CA and End Entity certificates shall only contain valid Uniform Resource Identifiers (URIs) that are accessible by relying parties.

The STRAC PKI Management Authority shall publish all CA certificates issued by or to the STRAC BCA and all CRLs issued by the STRAC BCA in the STRAC BCA repository.

At a minimum, the Entity repositories shall contain all CA certificates issued by or to the Entity PKI and CRLs issued by the Entity PKI.

For the STRAC BCA and Entity CAs, mechanisms and procedures shall be designed to ensure CA certificates and CRLs are available for retrieval 24 hours a day, 7 days a week, with a minimum of 99% availability overall per year and scheduled down-time not to exceed 0.5% annually.

Entity CAs being considered for cross certification shall be designed to comply with this requirement.

### **2.2.2 Publication of CA Information**

The STRAC PKI Management Authority shall publish such information concerning the STRAC BCA as it deems appropriate and necessary to support the STRAC BCA's use and operation. The STRAC BCA CP shall be publicly available on the STRAC PKI website.

Publication of CA information in the Entity repositories is a decision left to the Entity's discretion.

### **2.2.3 Interoperability**

Where certificates and CRLs are published in directories, standards-based schemas for directory objects and attributes are recommended.

## **2.3 FREQUENCY OF PUBLICATION**

This CP and any subsequent changes shall be made publicly available within thirty days of approval.

## **2.4 ACCESS CONTROLS ON REPOSITORIES**

The STRAC PKI Management Authority and Entity CAs shall protect any repository information not intended for public dissemination or modification. The STRAC PKIMA shall make CA certificates and certificate status information publicly available through the Internet in the STRAC BCA repository.

Direct and/or remote access to information in Entity CA repositories shall be determined by the Entity pursuant to the rules and statutes that apply to that entity. Certificates and certificate status information in the Entity repository should be publicly available through the Internet. At a minimum, the Entity repositories shall make CA certificates and CRLs issued by the Entity PKI and CA certificates issued to the Entity PKI available to Federal Relying Parties and STRAC Relying Parties.

### 3. IDENTIFICATION & AUTHENTICATION

#### 3.1 NAMING

##### 3.1.1 Types of Names

For the STRAC BCA and Entity CAs, the following rules apply. All CA and RA certificates shall include a non-NULL subject Distinguished Name (DN). All certificates issued to end entities, except those issued at the Rudimentary level of assurance, shall include a non-NULL subject DN. Certificates issued at the Rudimentary level of assurance may include a null subject DN if they include at least one alternative name form. Certificates at all levels of assurance may include alternative name forms. This CP does not restrict the types of names that can be used.

The table below summarizes the naming requirements that apply to each level of assurance.

Rudimentary	Non-Null Subject Name, or Null Subject Name if Subject Alternative Name is populated and marked critical
Basic	Non-Null Subject Name, and optional Subject Alternative Name if marked non-critical
Medium (all policies)	Non-Null Subject Name, and optional Subject Alternative Name if marked non-critical
PIV-I Card Authentication	Non-Null Subject Name, and Subject Alternative Name

PIV-I Hardware certificates shall indicate whether or not the Subscriber is associated with an Affiliated Organization by taking one of the following forms:

For certificates with an Affiliated Organization:

*cn=Subscriber's full name, ou=Affiliated Organization Name, ou=Certificate Type, s=State, c=Country*

For certificates with no Affiliated Organization:

*cn=Subscriber's full name, ou=Unaffiliated, ou=STRAC Bridge Root Certification Authority, ou=Certificate Type, s=State, c=Country*

PIV-I Content Signing certificates shall clearly indicate the organization administering the CMS.

For PIV-I Card Authentication subscriber certificates, use of the subscriber common name is prohibited.

PIV-I Card Authentication certificates shall indicate whether or not the Subscriber is associated with an Affiliated Organization by taking one of the following forms:

For certificates with an Affiliated Organization:

*serialNumber=UUID, ou=Affiliated Organization Name, ou=Certificate Type, s=State, c=Country*

For certificates with no Affiliated Organization:

*serialNumber=UUID, ou=Unaffiliated, ou=STRAC Bridge Root Certification Authority, ou=Certificate Type, s=State, c=Country*

The UUID shall be encoded within the serialNumber attribute using the UUID string representation defined in Section 3 of RFC 4122 (e.g., "f81d4fae-7dec-11d0-a765-00a0c91e6bf6").

### **3.1.2 Need for Names to Be Meaningful**

Names used in the certificates issued by the STRAC BCA and/or Entity CAs must identify the person or object to which they are assigned.

When DNs are used, the directory information tree must accurately reflect organizational structures.

When DNs are used, the common name must respect name space uniqueness requirements and must not be misleading. This does not preclude the use of pseudonymous certificates as defined in Section 3.1.3.

When User Principal Names (UPN) are used, they must be unique and accurately reflect organizational structures.

### **3.1.3 Anonymity or Pseudonymity of Subscribers**

The STRAC BCA shall not issue anonymous certificates. Pseudonymous certificates may be issued by the STRAC BCA to support internal operations. CA certificates issued by the STRAC BCA shall not contain anonymous or pseudonymous identities.

DNs in certificates issued by Entity CAs may contain a pseudonym (such as a large number) as long as name space uniqueness requirements are met.

### **3.1.4 Rules for Interpreting Various Name Forms**

The STRAC BCA shall follow the rules for interpreting names in CA or Subscriber certificates as specified in the STRAC PKI Profile [STRAC PKI-Prof].

Entity CAs must specify rules for interpreting names in Subscriber certificates in the Entity CP or a referenced certificate profile. (The rules may be simply a description of naming conventions.)

Rules for interpreting PIV-I certificate UUID names are specified in RFC 4122.

### **3.1.5 Uniqueness of Names**

Name uniqueness must be enforced by the STRAC BCA and Entity CAs.

The STRAC PKI PA is responsible for ensuring name uniqueness in certificates issued by the STRAC BCA. Entity CAs shall identify the authority that is responsible for ensuring name

uniqueness in certificates issued by the entity CA. Name uniqueness is not violated when multiple certificates are issued to the same entity.

### **3.1.6 Recognition, Authentication, & Role of Trademarks**

The STRAC PKIPA shall resolve any name collisions or disputes regarding STRAC BCA-issued certificates brought to its attention.

## **3.2 INITIAL IDENTITY VALIDATION**

### **3.2.1 Method to Prove Possession of Private Key**

In all cases where the party named in a certificate generates its own keys that party shall be required to prove possession of the private key that corresponds to the public key in the certificate request.

In the case where a key is generated by the CA or RA either (1) directly on the party's hardware or software token; or (2) in a key generator that benignly transfers the key to the party's token, then proof of possession is not required.

### **3.2.2 Authentication of Organization Identity**

Requests for STRAC BCA, Entity CA, or Subscriber certificates in the name of an Affiliated organization shall include the organization name, address, and documentation of the existence of the organization.

The STRAC PKI Policy Authority or Entity RA shall verify the information, in addition to the authenticity of the requesting representative and the representative's authorization to act in the name of the organization.

### **3.2.3 Authentication of Individual Identity**

PIV-I Hardware certificates shall only be issued to human subscribers.

#### **3.2.3.1 Authentication of Human Subscribers**

For Subscribers, the STRAC PKI Management Authority or Entity CA, and/or associated RAs shall ensure that the applicant's identity information is verified in accordance with the process established by the applicable CP and CPS. Process information shall depend upon the certificate level of assurance and shall be addressed in the STRAC BCA or Entity CPS. The documentation and authentication requirements shall vary depending upon the level of assurance.

For Medium Assurance, identity shall be established no more than 30 days before initial certificate issuance. Entity CAs being considered for cross certification must comply with this requirement.

The STRAC PKI Management Authority, Entity CAs and/or RAs shall record the information set forth below for issuance of each certificate:

- The identity of the person performing the identification;

- A signed declaration by that person that he or she verified the identity of the applicant as required using the format set forth at 28 U.S.C. 1746 (declaration under penalty of perjury) or comparable procedure under local law. The signature on the declaration may be either a handwritten or digital signature using a certificate that is of equal or higher level of assurance as the credential being issued;
- If in-person or supervised remote<sup>1</sup> identity proofing is done, a unique identifying number(s) from the ID(s) of the applicant, or a facsimile of the ID(s);
- The date of the verification; and
- A declaration of identity signed by the applicant using a handwritten signature or appropriate digital signature and performed in the presence of the person performing the identity authentication, using the format set forth at 28 U.S.C. 1746 (declaration under penalty of perjury) or comparable procedure under local law.

**For All Levels except PIV-I:** If an applicant is unable to perform face-to-face, either in-person or supervised remote, registration (e.g., a network device), the applicant may be represented by a trusted person already issued a digital certificate by the Entity. The trusted person will present information sufficient for registration at the level of the certificate being requested, for both himself/herself and the applicant whom the trusted person is representing.

*Practice Note: In those cases in which the individual is in possession of a valid digital signature credential of equal or higher level of assurance or the signature certificate is generated immediately upon authentication of the applicant's identity, the applicant may sign the declaration of identity and certificate of acceptance using the digital credential. In the latter case, if the applicant fails to sign the declaration of identity then the certificate must be revoked.*

**For the Basic and Medium Assurance Levels:** An entity certified by a State or Federal Entity as being authorized to confirm identities may perform in-person authentication on behalf of the RA. The certified entity forwards the information collected from the applicant directly to the RA in a secure manner. Packages secured in a tamper-evident manner by the certified entity satisfy this requirement; other secure methods are also acceptable. Such authentication does not relieve the RA of its responsibility to verify the presented data.

**For PIV-I Certificates:** The following biometric data shall be collected during the identity proofing and registration process, and shall be formatted in accordance with [NIST SP 800-76] (see Appendix A):

- An electronic facial image used for printing facial image on the card, as well as for performing visual authentication during card usage. A new facial image shall be collected each time a card is issued; and
- Two electronic fingerprints to be stored on the card for automated authentication during card usage.

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<sup>1</sup> The minimum requirements associated with supervised remote identity proofing are described in NIST SP 800-63A, *Digital Identity Guidelines: Enrollment and Identity Proofing*, Section 5.3.3.

The table below summarizes the identification requirements for each level of assurance.

Assurance Level	Identification Requirements
Rudimentary	No identification requirement; applicant may apply and receive a certificate by providing his or her e-mail address
Basic	<p>Identity may be established by in-person proofing before a Registration Authority or Trusted Agent; or remotely verifying information provided by applicant including ID number and account number through record checks either with the applicable agency or institution or through credit bureaus or similar databases, and confirms that: name, DoB, address and other personal information in records are consistent with the application and sufficient to identify a unique individual.</p> <p>Address confirmation:</p> <p>a) Issue credentials in a manner that confirms the address of record supplied by the applicant; or</p> <p>b) Issue credentials in a manner that confirms the ability of the applicant to receive telephone communications at a number associated with the applicant in records, while recording the applicant’s voice.</p>
Medium (all policies)	<p>Identity shall be established by in-person proofing before the Registration Authority, Trusted Agent or an entity certified by a State or Federal Entity as being authorized to confirm identities; information provided shall be verified to ensure legitimacy. A trust relationship between the Trusted Agent and the applicant which is based on an in-person antecedent may suffice as meeting the in-person identity proofing requirement.<sup>2</sup> Credentials required are one Federal Government-issued Picture I.D., one REAL ID Act compliant picture ID, or two Non-Federal Government I.D.s, one of which shall be a photo I.D. Any credentials presented must be unexpired.</p> <p>For PIV-I, credentials required are two identity source documents in original form. The identity source documents must come from the list of acceptable documents included in Form I-9, OMB No. 1115-0136, Employment Eligibility Verification. At least one document shall be a valid State or Federal Government-issued picture identification (ID). For PIV-I, the use of an in-person antecedent is not applicable.</p>

<sup>2</sup> Clarification on the trust relationship between the Trusted Agent and the applicant, which is based on an in-person antecedent identity proofing event, can be found in the [FBCA Supplementary Antecedent, In-Person Definition](#) document.

In the event an applicant is denied a credential based on the results of the identity proofing process, the Entity shall provide a mechanism for appeal or redress of the decision.

### ***3.2.3.2 Authentication of Human Subscribers For Role-based Certificates***

There is a subset of human subscribers who will be issued role-based certificates. These certificates will identify a specific role on behalf of which the subscriber is authorized to act rather than the subscriber's name and are issued in the interest of supporting accepted business practices. The role-based certificate can be used in situations where non-repudiation is desired. Normally, it will be issued in addition to an individual subscriber certificate. A specific role may be identified in certificates issued to multiple subscribers, however, the key pair will be unique to each individual role-based certificate (i.e. there may be four individuals carrying a certificate issued in the role of "Chief Information Officer" however, each of the four individual certificates will carry unique keys and certificate identifiers). Roles for which role-based certificates may be issued are limited to those that uniquely identify a specific individual within an organization (e.g., Chief Information Officer is a unique individual whereas Program Analyst is not). Role-based certificates shall not be shared, but shall be issued to individual subscribers and protected in the same manner as individual certificates.

The STRAC BCA and Entity CAs shall record the information identified in Section 3.2.3.1 for a sponsor associated with the role before issuing a role-based certificate. The sponsor must hold an individual certificate in his/her own name issued by the same CA at the same or higher assurance level as the role-based certificate. The procedures for issuing role-based tokens must comply with all other stipulations of this CP (e.g., key generation, private key protection, and Subscriber obligations).

For pseudonymous certificates that identify subjects by their organizational roles, the CA shall validate that the individual either holds that role or has been delegated the authority to sign on behalf of the role.

### ***3.2.3.3 Authentication of Human Subscribers For Group Certificates***

Normally, a certificate shall be issued to a single Subscriber. For cases where there are several entities acting in one capacity, and where non-repudiation for transactions is not desired, a certificate may be issued that corresponds to a private key that is shared by multiple Subscribers. The STRAC BCA, Entity CA and/or RAs shall record the information identified in Section 3.2.3.1 for a sponsor from the Information Systems Security Office or equivalent before issuing a group certificate.

In addition to the authentication of the sponsor, the following procedures shall be performed for members of the group:

- The Information Systems Security Office or equivalent shall be responsible for ensuring control of the private key, including maintaining a list of Subscribers who have access to use of the private key, and accounting for which Subscriber had control of the key at what time.

- The subjectName DN must not imply that the subject is a single individual, e.g. by inclusion of a human name form;
- The list of those holding the shared private key must be provided to, and retained by, the applicable CA or its designated representative; and
- The procedures for issuing tokens for use in shared key applications must comply with all other stipulations of this CP (e.g., key generation, private key protection, and Subscriber obligations).

#### **3.2.3.4 Authentication of Devices**

Some computing and communications devices (routers, firewalls, servers, etc.) will be named as certificate subjects. In such cases, the device must have a human sponsor. The sponsor is responsible for providing the following registration information:

- Equipment identification (e.g., serial number) or service name (e.g., DNS name)
- Equipment public keys
- Equipment authorizations and attributes (if any are to be included in the certificate)
- Contact information to enable the CA or RA to communicate with the sponsor when required

These certificates shall be issued only to devices under the sponsoring entity's control. In the case a human sponsor is changed, the new sponsor shall review the status of each device under his/her sponsorship to ensure it is still authorized to receive certificates. The CPS shall describe procedures to ensure that certificate accountability is maintained.

The registration information shall be verified to an assurance level commensurate with the certificate assurance level being requested. For certificates issued with the medium Device and mediumDeviceHardware policies, registration information shall be verified commensurate with the Medium assurance level. Acceptable methods for performing this authentication and integrity checking include, but are not limited to:

- Verification of digitally signed messages sent from the sponsor (using certificates of equivalent or greater assurance than that being requested).
- In person or supervised remote registration by the sponsor, with the identity of the sponsor confirmed in accordance with the requirements of Section 3.2.3.1.

#### **3.2.4 Non-verified Subscriber Information**

Except for the rudimentary assurance level, information that is not verified shall not be included in certificates.

#### **3.2.5 Validation of Authority**

For cross-certification, the STRAC PKI Management Authority shall validate the representative's authorization to act in the name of the organization.

### 3.2.6 Criteria for Interoperation

The STRAC PKI Policy Authority shall determine the criteria for cross-certification with the STRAC BCA. Under no circumstances shall any certificate have more than one intentional trust path to the Federal Bridge CA, irrespective of extension processing.

*Note:* Multiple trust paths created as a result of certificate renewal or CA rekey do not violate the single trust path requirement above.

## 3.3 IDENTIFICATION AND AUTHENTICATION FOR RE-KEY REQUESTS

### 3.3.1 Identification and Authentication for Routine Re-key

In the event that a Principal CA re-key is required, a new certificate will be issued to Principal CAs by the STRAC BCA. Before issuance, the Principal CA shall identify itself through use of its current signature key or the initial registration process. If it has been more than three years since a Principal CA was identified as required in Section 3.2, identity shall be re-established through the initial registration process.

Subscribers of Entity CAs shall identify themselves for the purpose of re-keying as required in the table below.

<b>Assurance Level</b>	<b>Routine Re-key Identity Requirements for Subscriber Signature, Authentication and Encryption Certificates</b>
Rudimentary	Identity may be established through use of current signature key.
Basic	Identity may be established through use of current signature key, except that identity shall be reestablished through initial registration process at least once every 15 years from the time of initial registration.
Medium (all policies)	Identity may be established through use of current signature key, except that identity shall be established through initial registration process at least once every nine years from the time of initial registration.  For mediumDevice and mediumDeviceHardware certificates, identity may be established through the use of current signature key or using means commensurate with the strength of the certificate being requested, except that identity shall be established through initial registration process at least once every nine years from the time of initial registration.
PIV-I Card Authentication	Identity may be established through use of the current signature key certificate, except that identity shall be established through initial registration process at least once every nine years from the time of initial registration.

### 3.3.2 Identification and Authentication for Re-key after Revocation

After a certificate has been revoked other than during a renewal or update action, the subscriber is required to go through the initial registration process described in Section 3.2 to

obtain a new certificate. (This applies to all certificates issued by both Entity CAs and the STRAC BCA.)

### **3.4 IDENTIFICATION AND AUTHENTICATION FOR REVOCATION REQUEST**

Revocation requests must be authenticated. Requests to revoke a certificate may be authenticated using that certificate's public key, regardless of whether or not the associated private key has been compromised.

### **3.5 IDENTIFICATION AND AUTHENTICATION FOR KEY RECOVERY REQUESTS**

This section is applicable only for those Entity CAs that support key escrow and recovery of private keys.

#### **3.5.1 KRA Authentication**

The KRA must authenticate to the KED or DDS directly or using a public key certificate issued by the associated PKI. The assurance level of the certificate must be the same as or greater than that of the certificate whose corresponding private key is being recovered and must meet the requirements of an RA credential.

#### **3.5.2 KRO Authentication**

The KRO must authenticate to the KRA using a public key certificate issued by the associated PKI. The assurance level of the certificate must be the same as or greater than that of the certificate whose corresponding private key is being recovered and must meet the requirements of an RA credential.

#### **3.5.3 Subscriber Authentication**

The Subscriber identity must be established as specified in Section 3.3.1 above. Alternatively, if the authentication cannot be verified using the public key certificates issued by the associated PKI and for at least the given certificate policy assurance level, then the identity validation can use the steps outlined in Section 3.2.3.1.

For automated self-recovery, the Subscriber must be authenticated to the KED using a valid public key certificate. The assurance level of the Subscriber certificate must be equal to or greater than that of the certificate whose corresponding private key is being recovered.

#### **3.5.4 Third-Party Requestor Authentication**

The KRA or KRO must verify the identity and authorization of the Requestor prior to initiating the key recovery request.

Third-Party Requestor identity authentication must be commensurate with the assurance level of the certificate associated with the key being recovered. Identity must be established using one of the following methods:

- Procedures specified in Section 3.2.3 for authentication of an individual identity during initial registration for the specified certificate policy assurance level (an assurance level

equal to or greater than the assurance level of the certificate whose corresponding private key is being recovered).

- Certificate-based authentication (e.g., digitally signed e-mail or client-authenticated TLS) that can be verified using current, valid (i.e., un-revoked) public key certificates at the requested certificate policy assurance level (an assurance level equal to or greater than the assurance level of the certificate whose corresponding private key is being recovered).

### **3.5.5 Data Decryption Server (DDS) Authentication**

The DDS must authenticate to the KED directly using a public key certificate issued by the associated PKI. The assurance level of the certificate must be the same as or greater than that of the highest assurance level encryption certificates issued by the associated PKI.

## **4. CERTIFICATE LIFE-CYCLE**

### **4.1 APPLICATION**

This section specifies requirements for initial application for certificate issuance.

Entities seeking to cross-certify with the STRAC BCA shall fulfill the application requirements as specified in the STRAC Public Key Infrastructure Cross-Certification Criteria and Methodology. The STRAC PKI Policy Authority shall act on the application and, upon making a determination to issue a certificate and entering into the MOA with the Entity, shall authorize the STRAC PKI Management Authority to issue the cross-certificate to the Entity.

The STRAC BCA may issue end-entity certificates to trusted personnel where necessary for the internal operations of the STRAC BCA. The STRAC BCA will not issue end-entity certificates for any other reasons.

#### **4.1.1 Submission of Certificate Application**

For the STRAC BCA, the certificate application shall be submitted to the STRAC PKIPA by an authorized representative of the Entity CA.

For Entity CAs, this CP makes no stipulations regarding submission of certificate applications.

#### **4.1.2 Enrollment Process and Responsibilities**

Entities applying for cross-certification are responsible for providing accurate information on their certificate applications. Upon issuance, each certificate issued by the STRAC BCA shall be manually checked to ensure each field and extension is properly populated with the correct information before the certificate is delivered to the Entity.

For STRAC BCA and Entity CAs, all communications among PKI authorities supporting the certificate application and issuance process shall be authenticated and protected from modification. If databases or other sources are used to confirm Subscriber attributes, then these sources and associated information sent to a CA shall require:

- When information is obtained through one or more information sources, an auditable chain of custody be in place.
- All data received be protected and securely exchanged in a confidential and tamper evident manner, and protected from unauthorized access.

## **4.2 CERTIFICATE APPLICATION PROCESSING**

Information in certificate applications must be verified as accurate before certificates are issued.

The procedures for verifying information in certificate applications to the STRAC BCA are specified in this Section 4.2.

Entity CPs shall specify procedures to verify information in certificate applications.

### **4.2.1 Performing Identification and Authentication Functions**

For the STRAC BCA, the identification and authentication of the applicant shall be performed by the STRAC PKI Policy Authority.

For Entity CAs, the identification and authentication of the Subscriber must meet the requirements specified for Subscriber authentication as specified in Sections 3.2 and 3.3 of this CP. The Entity CP must identify the components of the Entity PKI (e.g., CA or RA) that are responsible for authenticating the Subscriber's identity in each case.

### **4.2.2 Approval or Rejection of Certificate Applications**

For the STRAC BCA, the STRAC PKIPA may approve or reject a certificate application at its discretion. This CP makes no stipulation regarding Approval or Rejection of Certificate Applications in Entity PKIs.

### **4.2.3 Time to Process Certificate Applications**

No stipulation.

## **4.3 ISSUANCE**

### **4.3.1 CA Actions during Certificate Issuance**

The STRAC PKIMA verifies the source of a certificate request before issuance. CA certificates created by the STRAC BCA are checked to ensure that all fields and extensions are properly populated. After generation and verification, the STRAC PKI Management Authority shall post CA certificates in the STRAC BCA repository system.

The STRAC PKI Management Authority shall verify the source of a certificate request before issuance. CA certificates created by the STRAC BCA shall be checked to ensure that all fields and extensions are properly populated. After generation and verification, the STRAC PKI Management Authority shall post CA certificates in the STRAC BCA repository system.

Upon receiving the request for a certificate, Entity CAs/RAs must:

- Verify the identity of the requestor.
- Verify the authority of the requestor and the integrity of the information in the certificate request.
- Verify all attribute information received from a Subscriber before inclusion in a certificate.
- Build and sign a certificate if all certificate requirements have been met (in the case of an RA, have the CA sign the certificate).
- Make the certificate available to the Subscriber after confirming that the Subscriber has formally acknowledged the obligations described in Section 9.6.3.

Entity CAs shall verify the source of a certificate request before issuance.

#### **4.3.2 Notification to Subscriber of Certificate Issuance**

Before sending a certificate to an Entity CA, the STRAC BCA notifies the Entity PoC; after sending the certificate, the STRAC BCA notifies the Entity PoC that it has been sent. For Entity CAs, no stipulation.

#### **4.3.3 Prohibition on Issuance of Production Certificates to Test CAs**

Entity CAs are prohibited from issuing production certificates to test CAs.

### **4.4 CERTIFICATE ACCEPTANCE**

Before a subscriber can make effective use of its private key, a STRAC PKI Registration Authority shall convey to the subscriber its responsibilities as defined in Section 9.6.3.

#### **4.4.1 Conduct constituting certificate acceptance**

For the STRAC BCA, failure to object to the certificate or its contents constitutes acceptance of the certificate.

#### **4.4.2 Publication of the Certificate by the CA**

As specified in 2.2.1, all CA certificates shall be published in STRAC BCA or Entity repositories.

This specification makes no stipulation regarding publication of Subscriber certificates.

#### **4.4.3 Notification of Certificate Issuance by the CA to other entities**

For the STRAC BCA, notification of certificate issuance will be provided to all cross-certified entities.

For Entity CAs, the STRAC PKIPA shall be notified at least two weeks prior to issuance of a new CA certificate or issuance of new inter-organizational CA cross-certificates. The notification shall assert that the new CA cross-certification does not introduce multiple paths to a CA already participating in the FPKI. In addition, all new artifacts (CA certificates, CRL DP, AIA and/or SIA URLs, etc.) produced as a result of the CA certificate issuance shall be provided to the SPKIPA within 24 hours following issuance.

## **4.5 KEY PAIR AND CERTIFICATE USAGE**

### **4.5.1 Subscriber Private Key and Certificate Usage**

For Medium Hardware, Medium, and Basic Assurance, subscribers shall protect their private keys from access by other parties. For Rudimentary assurance, no stipulation.

Restrictions in the intended scope of usage for a private key are specified through certificate extensions, including the key usage and extended key usage extensions, in the associated certificate.

### **4.5.2 Relying Party Public Key and Certificate Usage**

STRAC BCA-issued certificates specify restrictions on use through critical certificate extensions, including the basic constraints and key usage extensions. The STRAC BCA issues CRLs and maintains OCSP service to indicate the current status of STRAC BCA certificates. It is recommended that relying parties process this information whenever using STRAC BCA issued certificates in a transaction. All parties that rely upon certificates issued by the STRAC BCA must comply with the STRAC BCA Relying Party Agreement.

## **4.6 CERTIFICATE RENEWAL**

Certificate renewal consists of issuing a new certificate with a new validity period and serial number while retaining all other information in the original certificate including the public key. Frequent renewal of certificates may assist in reducing the size of CRLs. After certificate renewal, the old certificate may or may not be revoked, but must not be further re-keyed, renewed, or modified.

### **4.6.1 Circumstance for Certificate Renewal**

A certificate may be renewed if the public key has not reached the end of its validity period, the associated private key has not been compromised, and the Subscriber name and attributes are unchanged. In addition, the validity period of the certificate must meet the requirements specified in Section 6.3.2.

Certificates may also be renewed when a CA re-keys.

### **4.6.2 Who may request Renewal**

For the STRAC BCA, the Entity or STRAC PKI Management Authority may request renewal of an Entity CA's cross-certificate.

For Entity CAs that support renewal, such requests shall only be accepted from certificate subjects, PKI sponsors or RAs. Additionally, a CA may perform renewal of its subscriber certificates without a corresponding request, such as when the CA re-keys.

### **4.6.3 Processing Certificate Renewal Requests**

For the STRAC BCA, certificate renewal for reasons other than re-key of the STRAC BCA shall be approved by the STRAC PKIPA.

For Entity CAs, no stipulation.

#### **4.6.4 Notification of new certificate issuance to Subscriber**

The STRAC PKI Management Authority shall notify Entity CAs upon issuance of new certificates.

For Entity CAs, no stipulation.

#### **4.6.5 Conduct constituting acceptance of a Renewal certificate**

Failure to object to a STRAC BCA-issued certificate constitutes acceptance of the certificate.

For Entity CAs, no stipulation.

#### **4.6.6 Publication of the Renewal certificate by the CA**

As specified in 2.2.1, all CA certificates shall be published in the STRAC BCA and Entity repositories.

#### **4.6.7 Notification of Certificate Issuance by the CA to other entities**

The STRAC PKI Management Authority shall inform the STRAC PKIPA of any certificate issuance.

For Entity CAs, no stipulation.

### **4.7 CERTIFICATE RE-KEY**

Re-keying a certificate consists of creating new certificates with a different public key (and serial number) while retaining the remaining contents of the old certificate that describe the subject. The new certificate may be assigned a different validity period, key identifiers, specify a different CRL distribution point, and/or be signed with a different key. Re-key of a certificate does not require a change to the subjectName and does not violate the requirement for name uniqueness.

Subscribers of Entity CAs shall identify themselves for the purpose of re-keying as required in Section 3.3.1.

After certificate rekey, the old certificate may or may not be revoked, but must not be further re-keyed, renewed, or modified.

#### **4.7.1 Circumstance for Certificate Re-key**

For the STRAC BCA and Entity CAs, no stipulation.

#### **4.7.2 Who may request certification of a new public key**

The STRAC PKI Management Authority may request certification of a new public key for currently cross-certified Entity Principal CAs.

For Entity CAs that support re-key, such requests shall only be accepted from the subject of the certificate or PKI sponsors. Additionally, CAs and RAs may initiate re-key of a subscriber's certificates without a corresponding request.

#### **4.7.3 Processing certificate Re-keying requests**

Before performing re-key, the STRAC PKI Management Authority shall identify and authenticate Principal CAs by performing the identification processes defined in Section 3.2 or Section 3.3.

The validity period associated with the new certificate must not extend beyond the period of the MOA.

For Entity CAs, see Sections 3.2 and 3.3.

#### **4.7.4 Notification of new certificate issuance to Subscriber**

The STRAC PKI Management Authority shall notify Entity CAs upon issuance of new certificates.

For Entity CAs, no stipulation.

#### **4.7.5 Conduct constituting acceptance of a Re-keyed certificate**

For the STRAC BCA, failure to object to the certificate or its contents constitutes acceptance of the certificate.

For Entity CAs, no stipulation.

#### **4.7.6 Publication of the Re-keyed certificate by the CA**

As specified in 2.2.1, all CA certificates shall be published in the STRAC BCA or Entity repositories.

#### **4.7.7 Notification of certificate issuance by the CA to other Entities**

The STRAC PKI Management Authority shall inform the STRAC PKIPA of any certificate issuance.

For Entity CAs, no stipulation.

### **4.8 MODIFICATION**

Certificate modification consists of creating new certificates with subject information (e.g., a name or email address) that differs from the old certificate. For example, an Entity CA may perform certificate modification for a Subscriber whose characteristics have changed (e.g., has just received a medical degree). The new certificate may have the same or different subject public key.

After certificate modification, the old certificate may or may not be revoked, but must not be further re-keyed, renewed, or modified.

#### **4.8.1 Circumstance for Certificate Modification**

The STRAC BCA may modify a CA certificate whose characteristics have changed (e.g. assert new policy OID, CA name change). The new certificate may have the same or a different subject public key. For Entity CAs, no stipulation.

#### **4.8.2 Who may request Certificate Modification**

The STRAC PKI Management Authority or the Entity Principal CA may request certificate modification for currently cross-certified Entity Principal CAs.

For Entity CAs, no stipulation.

#### **4.8.3 Processing Certificate Modification Requests**

The STRAC PKI Management Authority shall perform certificate modification at the direction of the STRAC PKI PA. The STRAC PKI Management Authority may also perform certificate modification at the request of the Entity CA for the following reasons:

- Modification of SIA extension; or
- Minor name changes (e.g., change CA1 to CA2) as part of key rollover procedures.

The validity period associated with the new certificate must not extend beyond the period of the MOA.

For Entity CAs, proof of all subject information changes must be provided to the RA or other designated agent and verified before the modified certificate is issued.

#### **4.8.4 Notification of new certificate issuance to Subscriber**

The STRAC PKI Management Authority shall notify Entity CAs upon issuance of new certificates.

For Entity CAs, no stipulation.

#### **4.8.5 Conduct constituting acceptance of modified certificate**

For the STRAC BCA, failure to object to the certificate or its contents constitutes acceptance of the certificate. For Entity CAs, no stipulation.

#### **4.8.6 Publication of the modified certificate by the CA**

As specified in 2.2.1, all CA certificates shall be published in the STRAC BCA or Entity repositories.

#### **4.8.7 Notification of certificate issuance by the CA to other Entities**

The STRAC PKI Management Authority shall inform the STRAC PKIPA of any certificate issuance.

For Entity CAs, no stipulation.

### ***4.9 CERTIFICATE REVOCATION & SUSPENSION***

Revocation requests must be authenticated. Requests to revoke a certificate may be authenticated using that certificate's associated private key, regardless of whether or not the private key has been compromised.

For Medium Hardware, Medium, and Basic Assurance, all CAs shall publish CRLs.

For Entity CAs, the SPKIPA shall be notified at least two weeks prior to the revocation of a CA certificate, whenever possible. For emergency revocation, CAs shall follow the notification procedures in Section 5.7.

#### **4.9.1 Circumstances for Revocation**

For the STRAC BCA and Entity CAs, a certificate shall be revoked when the binding between the subject and the subject's public key defined within a certificate is no longer considered valid. There are three circumstances under which certificates issued by the STRAC BCA will be revoked:

- The first circumstance is when the STRAC PKI Policy Authority requests a STRAC BCA-issued certificate be revoked. This will be the normal mechanism for revocation in cases where the STRAC PKI Policy Authority determines that an Entity PKI does not meet the STRAC PKI policy requirements or the STRAC PKIPA in its discretion elects to discontinue certification of the Entity PKI.
- The second circumstance is when the Management Authority receives an authenticated request from a previously designated official of the Entity responsible for the Principal CA.
- The third circumstance is when the STRAC BCA Operational personnel determine that an emergency has occurred that may impact the integrity of the certificates issued by the STRAC BCA. Under such circumstances, the following individuals may authorize immediate certificate revocation:
  - Chair, STRAC PKI Policy Authority;
  - Program Manager of the STRAC PKIMA; or
  - An individual designated by the STRAC PKI Policy Authority.

The STRAC PKI Policy Authority shall meet as soon as practicable to review the emergency revocation.

Entity CAs that implement certificate revocation shall, at a minimum, revoke certificates for the reason of key compromise upon receipt of an authenticated request from an appropriate entity.

For Certificates that express an organizational affiliation, Entity CAs shall require that the organization must inform the Entity CA of any changes in the subscriber affiliation. If the affiliated organization no longer authorizes the affiliation of a Subscriber, the Entity CA shall revoke any certificates issued to that Subscriber containing the organizational affiliation. If an organization terminates its relationship with an Entity CA such that it no longer provides affiliation information, the Entity CA shall revoke all certificates affiliated with that organization.

Whenever any of the above circumstances occur, the associated certificate shall be revoked and placed on the CRL. Revoked certificates shall be included on all new publications of the certificate status information until the certificates expire.

#### **4.9.2 Who Can Request Revocation**

A STRAC BCA certificate may be revoked upon direction of the STRAC PKI Policy Authority or upon an authenticated request by a designated official of the Entity responsible for the Principal CA (such official or officials shall be identified in the MOA as authorized to make such a request).

For STRAC BCA end-entity certificates issued to internal personnel (as provided in Sec. 4.1), revocation may be requested by the STRAC PKI Policy Authority, the STRAC PKI Management Authority, an authorized human resources officer, or an individual serving in a STRAC PKI trusted role.

The STRAC BCA and Entity CAs that implement certificate revocation shall, at a minimum, accept revocation requests from subscribers. The STRAC BCA and Entity CAs that issue certificates in association with Affiliated Organizations shall accept revocation requests from the Affiliated Organization named in the certificate. Requests for certificate revocation from other parties may be supported by the STRAC BCA and Entity CAs. Note that an Entity Principal CA may always revoke the certificate it has issued to the STRAC BCA without any STRAC PKI Policy Authority action.

#### **4.9.3 Procedure for Revocation Request**

Upon receipt of a revocation request involving a STRAC BCA-issued certificate, the STRAC PKI Management Authority shall authenticate the request and apprise the STRAC PKI Policy Authority. The STRAC PKI Policy Authority may, at its discretion, take whatever measures it deems appropriate to verify the need for revocation. If the revocation request appears to be valid, the STRAC PKI Policy Authority shall direct the STRAC PKI Management Authority to revoke the certificate. The STRAC PKI Management Authority shall give prompt oral or electronic notification to previously designated officials in all entities having a Principal CA with which the STRAC BCA interoperates.

Entity CAs that implement certificate revocation shall revoke certificates upon receipt of sufficient evidence of compromise or loss of the subscriber's corresponding private key. A request to revoke a certificate shall identify the certificate to be revoked, explain the reason for revocation, and allow the request to be authenticated (e.g., digitally or manually signed). Where subscribers use hardware tokens, but excluding PIV-I certificates, revocation is optional if all the following conditions are met:

- the revocation request was not for key compromise;
- the hardware token does not permit the user to export the signature private key;
- the Subscriber surrendered the token to the PKI;
- the token was zeroized or destroyed promptly upon surrender;
- the token has been protected from malicious use between surrender and zeroization or destruction.

For PIV-I and in all other cases not identified above, revocation of the certificates is mandatory. Even where all the above conditions have been met, revocation of the associated certificates is recommended.

If it is determined that a private key used to authorize the issuance of one or more certificates may have been compromised, all certificates directly or indirectly authorized by that private key since the date of actual or suspected compromise shall be revoked or shall be verified as appropriately issued.

If it is determined that revocation is required, the associated certificate shall be revoked and placed on the CRL. Revoked certificates shall be included on all new publications of the certificate status information until the certificates expire.

Entity CAs (or delegate) shall collect and destroy PIV-I Cards from Subscribers whenever the cards are no longer valid, whenever possible. Entity CAs (or delegate) shall record destruction of PIV-I Cards.

**4.9.4 Revocation Request Grace Period**

The revocation request grace period is the time available to the subscriber within which the subscriber must make a revocation request after reasons for revocation have been identified.

In the case of key compromise, STRAC BCA “subscribers” (e.g., Entity CAs) are required to request revocation within one hour. For all other reasons, STRAC BCA subscribers are required to request revocation within 24 hours.

For Entity CAs, see Section 9.6.3.

**4.9.5 Time within which CA must Process the Revocation Request**

The STRAC BCA and Entity CAs will revoke certificates as quickly as practical upon receipt of a proper revocation request. Revocation requests shall be processed before the next CRL is published, excepting those requests validated within two hours of CRL issuance. Revocation requests validated within two hours of CRL issuance shall be processed before the following CRL is published.

**4.9.6 Revocation Checking Requirements for Relying Parties**

No stipulation.

**4.9.7 CRL Issuance Frequency**

For this CP, CRL issuance encompasses both CRL generation and publication.

For the STRAC BCA and Entity CAs, see the table below for issuing frequency of routine CRLs. CRLs may be issued more frequently than specified below.

**Table 2 Entity CA CRL Issuance Frequency**

Assurance Level	Maximum Interval for Routine CRL Issuance	
	Online	Offline
Rudimentary	No stipulation	No stipulation

Basic	24 hours	31 Days
Medium (all policies)	24 hours	31 Days
PIV-I Card Authentication	24 hours	31 Days

CAs may be operated in an off-line manner if the CA only issues:

- CA certificates
- (optionally) CSS certificates, and
- (optionally) end user certificates solely for the administration of the principal CA.

However, the interval between routine CRL issuance shall not exceed 31 days. Such CAs must meet the requirements specified in section 4.9.12 for issuing Emergency CRLs. (Note: such CAs will also be required to notify the STRAC PKI Management Authority upon Emergency CRL issuance. This requirement will be included in the MOA between the STRAC PKIPA and the Entity.)

#### **4.9.8 Maximum Latency of CRLs**

CRLs shall be published within 4 hours of generation. Furthermore, each CRL shall be published no later than the time specified in the nextUpdate field of the previously issued CRL for same scope.

Note: If pre-generation of CRLs is implemented, the thisUpdate field will be the date of generation. The nextUpdate value will be beyond the date of planned publication.

#### **4.9.9 On-line Revocation/Status Checking Availability**

If on-line revocation/status checking is supported by the STRAC BCA or an Entity CA, the latency of certificate status information distributed on-line by the STRAC BCA or Entity CAs or their delegated status responders must meet or exceed the requirements for CRL issuance stated in 4.9.7.

For PIV-I certificates, CAs shall support on-line status checking via OCSP [RFC 6960].

#### **4.9.10 On-line Revocation Checking Requirements**

No stipulation.

#### **4.9.11 Other Forms of Revocation Advertisements Available**

A CA may also use other methods to publicize the certificates it has revoked. Any alternative method must meet the following requirements:

- The alternative method must be described in the CA's approved CPS.
- The alternative method must provide authentication and integrity services commensurate with the assurance level of the certificate being verified.
- The alternative method must meet the issuance and latency requirements for CRLs stated in Sections 4.9.7 and 4.9.8.

#### **4.9.12 Special Requirements Related To Key Compromise**

In the event of an Entity Principal CA private key compromise or loss, the cross-certificate shall be revoked and a CRL shall be published at the earliest feasible time by the STRAC PKI Management Authority.

For the STRAC BCA and Entity CAs, when a CA certificate is revoked or subscriber certificate is revoked because of compromise, or suspected compromise, of a private key, a CRL must be issued as specified below:

<b>Assurance Level</b>	<b>Maximum Latency for Emergency CRL Issuance</b>
Rudimentary	No stipulation
Basic	24 hours after notification
Medium (all policies)	18 hours after notification
PIV-I Card Authentication	18 hours after notification

#### **4.9.13 Circumstances for Suspension**

Suspension shall not be used by the STRAC BCA.

For Entity CAs, no stipulation.

#### **4.9.14 Who can Request Suspension**

For Entity CAs, no stipulation.

#### **4.9.15 Procedure for Suspension Request**

For Entity CAs, no stipulation.

#### **4.9.16 Limits on Suspension Period**

For Entity CAs, no stipulation.

### ***4.10 CERTIFICATE STATUS SERVICES***

No stipulation.

#### **4.10.1 Operational Characteristics**

No stipulation.

#### **4.10.2 Service Availability**

No stipulation.

#### **4.10.3 Optional Features**

No stipulation.

#### **4.11 END OF SUBSCRIPTION**

No stipulation.

#### **4.12 KEY ESCROW & RECOVERY**

The STRAC BCA shall not perform any encryption key recovery functions involving Entity CAs, and shall not store any information encrypted by the STRAC BCA public key that may require key recovery capabilities.

##### **4.12.1 Key Escrow and Recovery Policy and Practices**

CA private keys are never escrowed.

Subscriber key management keys may be escrowed to provide key recovery. When implemented, key recovery requirements must be documented in a Key Recovery Policy (KRP). The KRP may be a separate document or may be combined with the CP.

Key Recovery policies and practices shall satisfy privacy and security requirements for CAs issuing and managing digital certificates under the Entity's CP.

Practice Note: Escrowed keys must be protected at no less than the level of security in which they are generated, delivered, and protected by the subscriber.
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Under no circumstances will a subscriber signature key be held in trust by a third party.

##### **4.12.1.1 Key Escrow Process and Responsibilities**

If escrow is supported, subscriber private keys (i.e., decryption private keys) associated with a key management certificate must be securely escrowed by the KED. The CA must ensure that the keys are escrowed successfully prior to issuance of the key management certificates.

Subscriber private keys must be protected during transit and storage using cryptography at least as strong as the key being escrowed.

Subscribers must be notified that the private keys associated with their encryption certificates will be escrowed.

##### **4.12.1.2 Key Recovery Process and Responsibilities**

Communications between the various key recovery participants (KED, DDS, KRA, KRO, Requestor, and Subscriber) must be secured from protocol threats such as disclosure, modification, replay, and substitution. The strength of all cryptographic protocols must be equal to or greater than that of the keys they protect.

During delivery, escrowed keys must be protected against disclosure to any party except the Requestor.

When any mechanism that includes a shared secret (e.g., a password) is used to protect the key in transit, the mechanism must ensure that the Requestor and the transmitting party are the only holders of this shared secret.

Subscribers may use electronic or manual means to request their own escrowed keys from the KRS. The Subscriber may submit the request to the KED, KRA or KRO. If the request is made electronically, the subscriber must digitally sign the request or authenticate to a recovery service using an associated authentication or signature certificate with an assurance level equal to or greater than that of the escrowed key. Manual requests must be made in person, and include proper identity verification by the KRA in accordance with Section 3.2.3.1.

Third-Party Requestors may use electronic or manual means to request the Subscribers' escrowed keys. The Requestor must submit the request to the KRA or KRO. If the request is made electronically, the Requestor must digitally sign the request using a trusted authentication or signature certificate, as determined by the recovering organization, with an assurance level equal to or greater than that of the escrowed key. Manual requests must include proper identity verification by the KRA in accordance with Section 3.2.3.1.

DDSs must use electronic means to request Subscribers' escrowed keys. Requests must be authenticated as specified in Section 3.5.5

Third party key recovery in and of itself does not require revocation of a subscriber certificate. This does not prohibit Subscribers from requesting revocation of their own certificates for any reason.

#### **4.12.1.2.1 Key Recovery Through KRA**

The KRA must provide access to a copy of an escrowed key only in response to a properly authenticated and authorized key recovery request. Such access requires the actions of at least two KRAs. All copies of escrowed keys must be protected using two-person control procedures during recovery and delivery to the authenticated and authorized Requestor. Split key or password procedures are considered adequate two-person controls, provided they comply with technical controls in Section 6.2.2.

Practice Note: A combination of physical, procedural, and technical security controls can be used to enforce continuous two-person control during recovery and delivery of escrowed keys. The KRS should be designed to maximize the ability to enforce two-person control technically.

The KRA is not required to notify subscribers of a third-party key recovery.

#### **4.12.1.2.2 Automated Self-Recovery**

A current Subscriber's escrowed keys may be provided directly to the Subscriber without imposition of two-person control requirements. The KED must only provide escrowed keys to current Subscribers without two-person control upon:

- Verifying that the authenticated identity of the Requestor is the same as the Subscriber associated with the escrowed keys being requested;
- Sending notification to the Subscriber of all attempts (successful or unsuccessful) to recover the Subscriber's escrowed keys that are made by entities claiming to be the

subscriber. If the KED does not have information (e.g., an e-mail address) necessary to send notification to the Subscriber of a key recovery request, then the KED must not provide the Subscriber with the requested key material using the automated recovery process

Practice Note: Where possible, the e-mail address will be from the subject alternative name field of the certificate being recovered.

- Ensuring that the escrowed keys are being sent only to the authenticated Subscriber associated with the escrowed keys; and
- Ensuring that the escrowed keys are encrypted during transmission using cryptography of equal or greater strength than provided by the escrowed keys.

#### ***4.12.1.2.3 Key Recovery During Token Issuance***

When a Subscriber (individual and/or group/role sponsor or member) is issued a new certificate on a hardware token, private key management keys for the Subscriber may be recovered as part of the issuance process as long as the KED uses secure means, such as Global Platform Secure Channel Protocol, to inject the key history onto the hardware token directly.

The hardware token must meet FIPS 140 Level 2 hardware requirements and the key must be injected into the token such that it is not thereafter exportable.

#### ***4.12.1.2.4 Key Recovery by Data Decryption Server***

A DDS must be under two-person control, as is required for any CA or KED. A DDS is permitted to automatically recover keys from the KED. The KED must perform the following activities prior to releasing the key:

- Authenticating the Requestor as a legitimate DDS;
- Verifying that the DDS is authorized to recover the escrowed key for the Issuing Organization to which the key belongs;
- Ensuring that the escrowed keys are protected during transmission using cryptography or other means of equal or greater strength than provided by the escrowed keys.

In order to prevent any individual KRA, KRO or another trusted role from accessing subscriber encryption keys, a combination of physical, procedural, and technical security controls must be used to enforce continuous two-person control on the DDSs. The DDSs must be designed to maximize the ability to enforce two-person control technically.

#### ***4.12.1.3 Who Can Submit a Key Recovery Application***

Subscribers may request recovery of their own escrowed keys. Key recovery may also be requested by internal Third-Party Requestor permitted by the Issuing Organization policy, and by authorized external Third-Party Requestors (e.g., law enforcement personnel with a court order from a competent court).

#### ***4.12.1.3.1 Requestor Authorization Validation***

The KRA or the KRO, as an intermediary for the KRA, must validate the authorization of the Requestor. KRAs should consult with Issuing Organization management and/or legal counsel, as appropriate.

Issuing Organizations must determine internal notification requirements for External Third-Party key recovery requests and account for situations where the law requires the KED to release the Subscriber's private key without organizational notification.

Nothing in this document is intended to change the current procedures for obtaining information about individuals in connection with such requests.

#### ***4.12.1.3.2 Subscriber Authorization Validation***

Current Subscribers are authorized to recover their own escrowed key material.

#### ***4.12.1.3.3 KRA Authorization Validation***

The KED must verify that the KRA has appropriate privileges to obtain the keys for the identified Subscriber's organization.

#### ***4.12.1.3.4 KRO Authorization Validation***

The KED or KRA must verify that the KRO is authorized to request keys for the identified Subscriber.

#### ***4.12.1.3.5 Data Decryption Server Authorization Validation***

The KED must verify that the DDS recovery request falls within the organizational scope for which the DDS was established.

### **4.12.2 Session Key Encapsulation and Recovery Policy and Practices**

For the STRAC BCA, no stipulation.

Entity CAs that support session key encapsulation and recovery shall identify the document describing the practices in the applicable CP.

## **5. FACILITY MANAGEMENT & OPERATIONS CONTROLS**

### ***5.1 PHYSICAL CONTROLS***

All CA equipment including CA cryptographic modules shall be protected from unauthorized access at all times.

All the physical control requirements specified below apply equally to the STRAC BCA and Entity CAs, CMSs, and any remote workstations used to administer the CAs except where specifically noted.

### **5.1.1 Site Location & Construction**

The location and construction of the facility housing the STRAC BCA and Entity CA equipment, as well as sites housing remote workstations used to administer the CAs, shall be consistent with facilities used to house high value, sensitive information. The site location and construction, when combined with other physical security protection mechanisms such as guards, high security locks, and intrusion sensors, shall provide robust protection against unauthorized access to the STRAC BCA and Entity CA equipment and records.

### **5.1.2 Physical Access**

#### ***5.1.2.1 Physical Access for CA Equipment***

The STRAC BCA and Entity CA equipment, to include remote workstations used to administer the CAs, shall always be protected from unauthorized access. The security mechanisms shall be commensurate with the level of threat in the equipment environment. Since the STRAC BCA must plan to issue certificates at all levels of assurance up to and including Medium Hardware, it shall be operated and controlled on the presumption that it will be issuing at least one Medium Hardware Assurance certificate.

The physical security requirements pertaining to CAs that issue Basic Assurance certificates are:

- Ensure no unauthorized access to the hardware is permitted
- Ensure all removable media and paper containing sensitive plain-text information is stored in secure containers

In addition to those requirements, the following requirements shall apply to CAs that issue Medium or Medium Hardware assurance certificates:

- Ensure manual or electronic monitoring for unauthorized intrusion at all times
- Ensure an access log is maintained and inspected periodically
- Require two person physical access control to both the cryptographic module and computer systems

Removable cryptographic modules, activation information used to access or enable cryptographic modules, and other sensitive CA equipment shall be placed in secure containers when not in use. Activation data shall either be memorized, or recorded and stored in a manner commensurate with the security afforded the cryptographic module, and shall not be stored with the cryptographic module or removable hardware associated with remote workstations used to administer the CA.

A security check of the facility housing the STRAC BCA or Entity CA equipment or remote workstations used to administer the CAs (operating at the Basic Assurance level or higher) shall occur if the facility is to be left unattended. At a minimum, the check shall verify the following:

- The equipment is in a state appropriate to the current mode of operation (e.g., that cryptographic modules are in place when “open”, and secured when “closed”; and for the STRAC BCA, that all equipment other than the repository is shut down);
- Any security containers are properly secured;

- Physical security systems (e.g., door locks, vent covers) are functioning properly; and
- The area is secured against unauthorized access.

A person or group of persons shall be made explicitly responsible for making such checks. When a group of persons is responsible, a log identifying the person performing a check at each instance shall be maintained. If the facility is not continuously attended, the last person to depart shall initial a sign-out sheet that indicates the date and time, and asserts that all necessary physical protection mechanisms are in place and activated.

#### ***5.1.2.2 Physical Access for RA Equipment***

RA equipment shall be protected from unauthorized access while the cryptographic module is installed and activated. The RA shall implement physical access controls to reduce the risk of equipment tampering even when the cryptographic module is not installed and activated. These security mechanisms shall be commensurate with the level of threat in the RA equipment environment.

#### ***5.1.2.3 Physical Access for CSS Equipment***

Physical access control requirements for CSS equipment (if implemented), shall meet the CA physical access requirements specified in 5.1.2.1.

#### ***5.1.2.4 Physical Access for CMS Equipment***

Physical access control requirements for CMS equipment containing a PIV-I Content Signing key shall meet the CA physical access requirements specified in 5.1.2.1.

### **5.1.3 Power and Air Conditioning**

The STRAC BCA and Entity CAs (operating at the Basic Assurance level or higher) shall have backup capability sufficient to automatically lock out input, finish any pending actions, and record the state of the equipment before lack of power or air conditioning causes a shutdown. The STRAC BCA and Entity CAs shall employ appropriate mechanisms to ensure availability of repositories as specified in Section 2.2.1.

### **5.1.4 Water Exposures**

CA equipment shall be installed such that it is not in danger of exposure to water (e.g., on tables or elevated floors).

Water exposure from fire prevention and protection measures (e.g. sprinkler systems) are excluded from this requirement.

### **5.1.5 Fire Prevention & Protection**

The CA must comply with local commercial building codes for fire prevention and protection.

### **5.1.6 Media Storage**

STRAC BCA and Entity CA media shall be stored so as to protect it from accidental damage (water, fire, electromagnetic). Sensitive STRAC BCA and Entity CA media shall be stored so as to protect it from unauthorized physical access.

### **5.1.7 Waste Disposal**

Sensitive media and documentation that are no longer needed for operations shall be destroyed in a secure manner. For example, sensitive paper documentation shall be shredded, burned, or otherwise rendered unrecoverable.

### **5.1.8 Off-Site backup**

For the STRAC BCA and Entity CAs operating at the Basic Assurance level or higher, full system backups sufficient to recover from system failure shall be made on a periodic schedule. Backups are to be performed and stored off-site not less than once per week. At least one full backup copy shall be stored at an off-site location separate from the STRAC BCA or Entity CA equipment. Only the latest full backup need be retained. The backup shall be stored at a site with physical and procedural controls commensurate to that of the operational STRAC BCA or Entity CA.

## **5.2 PROCEDURAL CONTROLS**

Unless stated otherwise, the requirements in this section apply equally to the STRAC BCA and Entity CAs.

### **5.2.1 Trusted Roles**

A trusted role is one whose incumbent performs functions that can introduce security problems if not carried out properly, whether accidentally or maliciously. The people selected to fill these roles must be extraordinarily responsible or the integrity of the CA is weakened. The functions performed in these roles form the basis of trust for all uses of the STRAC BCA or an Entity CA. Two approaches are taken to increase the likelihood that these roles can be successfully carried out. The first ensures that the person filling the role is trustworthy and properly trained. The second distributes the functions among more than one person, so that any malicious activity would require collusion. An auditable record must be created identifying when personnel are added or removed from a trusted role, as well as who added or removed them from the role. The individual who authorized the role assignment, or any series of role assignments over a given period of time, must also be traceable via audit and archive records.

The requirements of this policy are defined in terms of four roles. (Note: the information derives from the Certificate Issuing and Management Components (CIMC) Protection Profile.)

1. *Administrator* – authorized to install, configure, and maintain the CA; establish and maintain system accounts; configure profiles or templates and audit parameters; establish and maintain user accounts; and generate component keys.

2. *Officer* – authorized to register new subscribers, request or approve certificate issuance and revocations, and verify the identity of subscribers and accuracy of information included in certificates.
3. *Auditor* – authorized to review, maintain, and archive audit logs, and perform or oversee internal compliance audits to ensure that the CA is operated in accordance with its CPS.
4. *Operator* – authorized to perform system backup and recovery.

Administrators do not issue certificates to subscribers.

The roles required for each level of assurance are identified in Section 5.2.4. Separation of duties shall comply with 5.2.4, and requirements for two person control with 5.2.2, regardless of the titles and numbers of Trusted Roles.

### 5.2.2 Number of Persons Required per Task

Only one person is required per task for CAs operating at the Rudimentary and Basic Levels of Assurance.

Two or more persons are required for CAs operating at the Medium (all policies) Level of Assurance for the following tasks:

- CA key generation;
- CA signing key activation;
- CA private key backup.

Where multiparty control for logical access is required, at least one of the participants shall be an Administrator. All participants must serve in a trusted role as defined in Section 5.2.1. Multiparty control for logical access shall not be achieved using personnel that serve in the Auditor Trusted Role.

Physical access to the CAs does not constitute a task as defined in this section. Therefore, two-person physical access control may be attained as required in Section 5.1.2.1.

### 5.2.3 Identification and Authentication for Each Role

At all assurance levels other than Rudimentary, an individual shall identify and authenticate him/herself before being permitted to perform any actions set forth above for that role or identity.

### 5.2.4 Separation of Roles

Role separation, when required as set forth below, may be enforced either by the CA equipment, or procedurally, or by both means.

Requirements for the separation of roles, and limitations on use of procedural mechanisms to implement role separation, are described below for each level of assurance:

Assurance Level	Role Separation Rules
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Rudimentary	No stipulation
Basic	Individual personnel shall be specifically designated to the four roles defined in Section 5.2.1 above. Individuals may assume more than one role; however, no one individual shall assume both the Officer and Administrator roles. This may be enforced procedurally. No individual shall be assigned more than one identity.
Medium (all policies)	Individual personnel shall be specifically designated to the four roles defined in Section 5.2.1 above. Individuals may only assume one of the Officer, Administrator, and Auditor roles, but any individual may assume the Operator role. The CA, CMS, and RA software and hardware shall identify and authenticate its users and shall ensure that no user identity can assume both an Administrator and an Officer role, assume both the Administrator and Auditor roles, and assume both the Auditor and Officer roles. No individual shall have more than one identity.
PIV-I Card Authentication	Individual personnel shall be specifically designated to the four roles defined in Section 5.2.1 above. Role separation duties follow the requirements for Medium assurance above.

### **5.3 PERSONNEL CONTROLS**

#### **5.3.1 Background, Qualifications, Experience, & Security Clearance Requirements**

The STRAC BCA and each Entity shall identify at least one individual or group responsible and accountable for the operation of each CA in that Entity.

All persons filling trusted roles shall be selected on the basis of loyalty, trustworthiness, and integrity. For the STRAC BCA, regardless of the assurance level, all trusted roles are required to be held by U.S. citizens. For PKIs operated at Medium Assurance and Medium Hardware, each person filling a trusted role must satisfy at least one of the following:

- The person shall be a citizen of the country where the CA is located; or
- For PKIs operated on behalf of multinational governmental organizations, the person shall be a citizen of one of the member countries; or
- For PKIs located within the European Union, the person shall be a citizen of one of the member States of the European Union; or
- The person shall have a security clearance equivalent to U.S. Secret or higher issued by a NATO member nation or major non-NATO ally as defined by the International Traffic in Arms Regulation (ITAR) – 22 CFR 120.32; or
- For RA personnel only, in addition to the above, the person may be a citizen of the country where the RA is located.

For PKIs operated at Rudimentary, Basic, Medium-CBP and Medium Hardware-CBP, there is no citizenship requirement or security clearance specified.

### **5.3.2 Background Check Procedures**

STRAC BCA and Entity CA personnel shall, at a minimum, pass a background investigation covering the following areas:

- Employment;
- Education;
- Place of residence;
- Law Enforcement; and
- References.

The period of investigation must cover at least the last five years for each area, excepting the residence check which must cover at least the last three years. Regardless of the date of award, the highest educational degree shall be verified.

Adjudication of the background investigation shall be performed by a competent adjudication authority using a process consistent with Executive Order 12968 August 1995 or later, or an equivalent level of investigation and adjudication.

If a formal clearance or other check is the basis for background check, the background refresh shall be in accordance with the corresponding formal clearance or other check. Otherwise, the background check shall be refreshed every ten years.

### **5.3.3 Training Requirements**

All personnel performing duties with respect to the operation of the STRAC BCA or Entity CA shall receive comprehensive training in all operational duties they are expected to perform, including disaster recovery and business continuity procedures.

In addition, personnel performing duties with respect to the operation of the STRAC BCA or Entity CA shall receive comprehensive training, or demonstrate competence, in the following areas:

- CA/RA security principles and mechanisms;
- All PKI software versions in use on the CA system.

Documentation shall be maintained identifying all personnel who received training and the level of training completed. Where competence was demonstrated in lieu of training, supporting documentation shall be maintained.

### **5.3.4 Retraining Frequency & Requirements**

Individuals responsible for PKI roles shall be aware of changes in the STRAC BCA and Entity CA operation. Any significant change to the operations shall have a training (awareness) plan, and the execution of such plan shall be documented. Examples of such changes are STRAC BCA and Entity CA software or hardware upgrade, changes in automated security systems, and relocation of equipment.

Documentation shall be maintained identifying all personnel who received training and the level of training completed.

### **5.3.5 Job Rotation Frequency & Sequence**

For the STRAC BCA, any job rotation frequency and sequencing procedures shall provide for continuity and integrity of the STRAC BCA services.

For Entity CAs, no stipulation.

### **5.3.6 Sanctions for Unauthorized Actions**

The STRAC PKI Management Authority shall take appropriate actions where personnel have performed actions involving the STRAC BCA or its repository not authorized in this CP, the STRAC BCA CPS, or other procedures published by the STRAC PKI Management Authority.

For Entity CAs, the governing and managing bodies shall take appropriate actions where personnel have performed actions involving the Entity CA or its repository not authorized in the Entity CA's CP, its CPS, or other procedures published by the Entity PKI's governing and managing bodies.

### **5.3.7 Independent Contractor Requirements**

Contractor personnel employed to perform functions pertaining to the STRAC BCA or an Entity CA shall meet the personnel requirements set forth in the STRAC BCA CP or Entity CP, as applicable.

### **5.3.8 Documentation Supplied To Personnel**

For the STRAC BCA and Entity CAs, documentation sufficient to define duties and procedures for each trusted role shall be provided to the personnel filling that role. Specifically, individuals serving trusted roles will receive the relevant CP and CPS.

## **5.4 AUDIT LOGGING PROCEDURES**

The objective of audit log processing is to review all actions to ensure they are made by authorized parties and for legitimate reasons.

At a minimum, audit records must be generated for all applicable events identified in Section 5.4.1 of this policy and must be available during audit reviews and third-party audits. For CAs operated in a virtual environment, audit records must be generated for all applicable events on application software and all system software layers.

Where possible, the security audit logs must be automatically collected. Where this is not possible, a logbook, paper form, or other physical mechanism must be used. All security audit logs, both electronic and non-electronic, must be retained and made available during compliance audits. Implementation and documentation of automated tools must describe how relevant events and anomalies are recorded.

Audit record reviews should be performed using an automated process and must include verification that the logs have not been tampered with, an inspection of log entries, and a root cause analysis for any alerts or irregularities.

A record of the review, all significant events, and any actions taken as a result of these reviews must be explained in an audit log summary. This review summary must be retained as part of the long-term archive.

When Key escrow and Recovery is supported, all KED audit records of unsuccessful key recoveries must be analyzed to determine the cause and to ensure that the KRS is operating correctly and securely and is not vulnerable to unauthorized use.

Real-time alerts are neither required nor prohibited by this policy.

#### **5.4.1 Types of Events Recorded**

A message from any source received by the STRAC BCA or Entity CA requesting an action related to the operational state of the CA is an auditable event. At a minimum, each audit record shall include the following (either recorded automatically or manually for each auditable event):

- The type of event,
- The date and time the event occurred,
- A success or failure indicator, where appropriate
- The identity of the entity and/or operator (of the STRAC BCA or Entity CA) that caused the event,

Detailed audit requirements are listed in the table below according to the level of assurance. All security auditing capabilities of the STRAC BCA or Entity CA operating system and CA applications required by this CP shall be enabled. As a result, most of the events identified in the table shall be automatically recorded. Where events cannot be automatically recorded, the CA shall implement manual procedures to satisfy this requirement.

Auditable Event	Rudimentary	Basic	Medium (all policies) & PIV-I Card Authentication	
<b>SECURITY AUDIT</b>				
Any changes to the Audit parameters, e.g., audit frequency, type of event audited		X	X	
Any attempt to delete or modify the Audit logs		X	X	
Obtaining a third-party time-stamp		X	X	
<b>IDENTIFICATION AND AUTHENTICATION</b>				
Successful and unsuccessful attempts to assume a role		X	X	
The value of <i>maximum authentication attempts</i> is changed		X	X	
The number of unsuccessful authentication attempts exceeds the <i>maximum authentication attempts</i> during user login		X	X	
An Administrator unlocks an account that has been locked as a result of unsuccessful authentication attempts		X	X	
An Administrator changes the type of authenticator, e.g., from password to biometrics		X	X	
<b>LOCAL DATA ENTRY</b>				
All security-relevant data that is entered in the system		X	X	
<b>REMOTE DATA ENTRY</b>				
All security-relevant messages that are received by the system		X	X	
<b>DATA EXPORT AND OUTPUT</b>				
All successful and unsuccessful requests for confidential and security-relevant information		X	X	
<b>KEY GENERATION</b>				
Whenever the CA generates a key. (Not mandatory for single session or one-time use symmetric keys)	X	X	X	

Auditable Event	Rudimentary	Basic	Medium (all policies) & PIV-I Card Authentication	
<b>PRIVATE KEY LOAD AND STORAGE</b>				
The loading of Component private keys	X	X	X	
All access to certificate subject private keys retained within the CA for key recovery purposes	X	X	X	
<b>TRUSTED PUBLIC KEY ENTRY, DELETION AND STORAGE</b>				
All changes to the trusted public keys, including additions and deletions	X	X	X	
<b>SECRET KEY STORAGE</b>				
The manual entry of secret keys used for authentication			X	
<b>PRIVATE AND SECRET KEY EXPORT</b>				
The export of private and secret keys (keys used for a single session or message are excluded)	X	X	X	
<b>CERTIFICATE REGISTRATION</b>				
All certificate requests	X	X	X	
<b>CERTIFICATE REVOCATION</b>				
All certificate revocation requests		X	X	
<b>CERTIFICATE REGISTRATION</b>				
All certificate revocation requests		X	X	
<b>CERTIFICATE STATUS CHANGE APPROVAL</b>				
The approval or rejection of a certificate status change request		X	X	
<b>CA CONFIGURATION</b>				
Any security-relevant changes to the configuration of the CA		X	X	
<b>ACCOUNT ADMINISTRATION</b>				
Roles and users are added or deleted	X	X	X	
The access control privileges of a user account or a role are modified	X	X	X	
<b>CERTIFICATE PROFILE MANAGEMENT</b>				
All changes to the certificate profile	X	X	X	

Auditable Event	Rudimentary	Basic	Medium (all policies) & PIV-I Card Authentication	
<b>REVOCACTION PROFILE MANAGEMENT</b>				
All changes to the revocation profile		X	X	
<b>CERTIFICATE REVOCATION LIST PROFILE MANAGEMENT</b>				
All changes to the certificate revocation list profile		X	X	
<b>MISCELLANEOUS</b>				
Record of an individual being added or removed from a Trusted Role, and who added or removed them from the role	X	X	X	
Designation of personnel for multiparty control			X	
Installation of the Operating System		X	X	
Installation of the CA		X	X	
Installing hardware cryptographic modules			X	
Removing hardware cryptographic modules			X	
Destruction of cryptographic modules		X	X	
System Startup		X	X	
Logon Attempts to CA Applications		X	X	
Receipt of Hardware/Software		X	X	
Attempts to set passwords		X	X	
Attempts to modify passwords		X	X	
Backing up CA internal database		X	X	
Restoring CA internal database		X	X	
File manipulation (e.g., creation, renaming, moving)			X	
Posting of any material to a repository			X	
Access to CA internal database			X	
All certificate compromise notification requests		X	X	
Loading tokens with certificates			X	
Shipment of Tokens			X	

Auditable Event	Rudimentary	Basic	Medium (all policies) & PIV-I Card Authentication
Zeroizing tokens		X	X
Re-key of the CA	X	X	X
Configuration changes to the CA server involving:			
- Hardware		X	X
- Software		X	X
- Operating System		X	X
- Patches		X	X
- Security Profiles		X	X
<b>PHYSICAL ACCESS / SITE SECURITY</b>			
Personnel Access to room housing CA			X
Access to the CA server			X
Known or suspected violations of physical security		X	X
<b>ANOMALIES</b>			
Software Error conditions		X	X
Software check integrity failures		X	X
Receipt of improper message			X
Misrouted messages			X
Network attacks (suspected or confirmed)		X	X
Equipment failure	X	X	X
Electrical power outages			X
Uninterruptible Power Supply (UPS) failure			X
Obvious and significant network service or access failures			X
Violations of Certificate Policy	X	X	X
Violations of Certification Practice Statement	X	X	X
Resetting Operating System clock		X	X

#### 5.4.2 Frequency of Processing Log

Audit logs shall be reviewed in accordance with the table below. Such reviews involve verifying that the log has not been tampered with, and then briefly inspecting all log entries, with a more thorough investigation of any alerts or irregularities in the log. Examples of irregularities include

discontinuities in the logs and loss of audit data. Actions taken as a result of these reviews shall be documented.

For the STRAC BCA, the STRAC PKI Management Authority shall explain all significant events in an audit log summary.

<b>Assurance Level</b>	<b>Review Audit Log</b>
Rudimentary	Only required for cause
Basic	At least once per month
Medium (all policies)	At least once per month Statistically significant set of security audit data generated by Entity CAs since the last review shall be examined (where the confidence intervals for each category of security audit data are determined by the security ramifications of the category and the availability of tools to perform such a review), as well as a reasonable search for any evidence of malicious activity
PIV-I Card Authentication	At least once per month Statistically significant set of security audit data generated by Entity CAs since the last review shall be examined (where the confidence intervals for each category of security audit data are determined by the security ramifications of the category and the availability of tools to perform such a review), as well as a reasonable search for any evidence of malicious activity

For the STRAC BCA, 100% of security audit data generated by the STRAC BCA since the last review shall be examined.

#### **5.4.3 Retention Period for Audit Logs**

For Medium and Medium Hardware Assurance, audit logs shall be retained on-site until reviewed, as well as being retained in the manner described below. For Rudimentary and Basic Assurance, audit logs shall be retained on-site for at least two months or until reviewed, as well as being retained in the manner described below. The individual who removes audit logs from the STRAC BCA or Entity CA system shall be an official different from the individuals who, in combination, command the STRAC BCA or an Entity CA signature key.

#### **5.4.4 Protection of Audit Logs**

STRAC BCA (or Entity CA) system configuration and procedures must be implemented together to ensure that:

- Only personnel assigned to trusted roles have read access to the logs;
- Only authorized people may archive audit logs; and,

- Audit logs are not modified.

The entity performing audit log archive need not have modify access, but procedures must be implemented to protect archived data from destruction prior to the end of the audit log retention period (note that deletion requires modification access).

The off-site storage location for audit logs shall be a safe, secure location separate from the location where the data was generated.

#### **5.4.5 Audit Log Backup Procedures**

Audit logs and audit summaries shall be backed up at least monthly. A copy of the audit log shall be sent off-site on a monthly basis.

#### **5.4.6 Audit Collection System (internal vs. external)**

The audit log collection system may or may not be external to the STRAC BCA or Entity CA system. Automated audit processes shall be invoked at system (or application) startup, and cease only at system (or application) shutdown. Audit collection systems must be configured such that security audit data is protected against loss (e.g., overwriting or overflow of automated log files). Should it become apparent that an automated audit system has failed, and the integrity of the system or confidentiality of the information protected by the system is at risk, operations must be suspended until the problem is remedied.

#### **5.4.7 Notification to Event-Causing Subject**

This CP imposes no requirement to provide notice that an event was audited to the individual, organization, device, or application that caused the event.

#### **5.4.8 Vulnerability Assessments**

For STRAC BCA and Entity CAs, personnel shall perform routine assessments for evidence of malicious activity.

The methodology, tools and frequency of the vulnerability assessment must be documented.

### ***5.5 RECORDS ARCHIVE***

Entities shall comply with their respective records retention policies in accordance with whatever laws apply to those entities.

STRAC BCA or Entity CA archive records shall be sufficiently detailed as to verify that the STRAC BCA or Entity CA was properly operated as well as verify the validity of any certificate (including those revoked or expired) issued by the STRAC BCA or Entity CA.

#### **5.5.1 Types of Events Archived**

At a minimum, the following data shall be recorded for archive in accordance with each assurance level:

<b>Data To Be Archived</b>	<b>Rudimentary</b>	<b>Basic</b>	<b>Medium (all policies) &amp; PIV-I Card Authentication</b>
CA accreditation (if applicable)	X	X	X
Certificate Policy	X	X	X
Certification Practice Statement	X	X	X
Contractual obligations	X	X	X
Other agreements concerning operations of the CA	X	X	X
System and equipment configuration	X	X	X
Modifications and updates to system or configuration	X	X	X
Certificate requests	X	X	X
Revocation requests	X	X	X
Subscriber identity Authentication data as per Section 3.2.3		X	X
Documentation of receipt and acceptance of certificates (if applicable)		X	X
Subscriber Agreements		X	X
Documentation of receipt of tokens		X	X
All certificates issued or published	X	X	X
Record of CA Re-key	X	X	X
All CRLs issued and/or published		X	X
Other data or applications to verify archive contents		X	X
Compliance Auditor reports		X	X

<b>Data To Be Archived</b>	<b>Rudimentary</b>	<b>Basic</b>	<b>Medium (all policies) &amp; PIV-I Card Authentication</b>
Any changes to the Audit parameters, e.g., audit frequency, type of event audited		X	X
Any attempt to delete or modify the Audit logs		X	X
Whenever the CA generates a key. (Not mandatory for single session or one-time use symmetric keys)	X	X	X
All access to certificate subject private keys retained within the CA for key recovery purposes	X	X	X
All changes to the trusted public keys, including additions and deletions	X	X	X
The export of private and secret keys (keys used for a single session or message are excluded)	X	X	X
The approval or rejection of a certificate status change request		X	X
Record of an individual being added or removed from a trusted role, and who added or removed them from the role	X	X	X
Destruction of cryptographic modules		X	X

<b>Data To Be Archived</b>	<b>Rudimentary</b>	<b>Basic</b>	<b>Medium (all policies) &amp; PIV-I Card Authentication</b>
All certificate compromise notifications		X	X
Remedial action taken as a result of violations of physical security		X	X
Violations of Certificate Policy	X	X	X
Violations of Certification Practice Statement	X	X	X

### 5.5.2 Retention Period for Archive

The minimum retention periods for archive data are identified below. Entities shall comply with their respective records retention policies in accordance with whatever laws apply to those entities.

This minimum retention period for these records is intended only to facilitate the operation of the STRAC BCA and the entities' CAs.

<b>Assurance Level</b>	<b>Minimum Retention Period</b>
Rudimentary	7 Years & 6 Months
Basic	7 Years & 6 Months
Medium (all policies)	10 Years & 6 Months
PIV-I Card Authentication	10 Years & 6 Months

### 5.5.3 Protection of Archive

No unauthorized user shall be permitted to write to or delete the archive. For the STRAC BCA, archived records may be moved to another medium when authorized by the STRAC PKI Management Authority Program Manager. The contents of the archive shall not be released except in accordance with Sections 9.3 & 9.4. Records of individual transactions may be released upon request of any subscribers involved in the transaction or their legally recognized agents. Archive media shall be stored in a safe, secure storage facility separate from the STRAC BCA or Entity CA itself.

If the original media cannot retain the data for the required period, a mechanism to periodically transfer the archived data to new media shall be defined by the archive site. Applications

required to process the archive data shall also be maintained for a period determined by the STRAC PKI Management Authority for the STRAC BCA (or Entity for the Entity CA).

#### **5.5.4 Archive Backup Procedures**

If a cross-certified entity chooses to back up its archive records, the CPS or a referenced document shall describe how the records are backed up and managed.

#### **5.5.5 Requirements for Time-Stamping of Records**

CA archive records shall be automatically time-stamped as they are created. The CPS shall describe how system clocks used for time-stamping are maintained in synchrony with an authoritative time standard.

#### **5.5.6 Archive Collection System (internal or external)**

No stipulation.

#### **5.5.7 Procedures to Obtain & Verify Archive Information**

Procedures detailing how to create, verify, package, transmit, and store archive information shall be published in the applicable CP or CPS.

The contents of the archive shall not be released except as determined by the STRAC PKI Policy Authority for the STRAC BCA (or Entity for the Entity CA) or as required by law. Records of individual transactions may be released upon request of any subscribers involved in the transaction or their legally recognized agents.

### **5.6 KEY CHANGEOVER**

To minimize risk from compromise of a CA's private signing key, that key may be changed often; from that time on, only the new key will be used for certificate signing purposes. The older, but still valid, public key will be available to verify old signatures until all of the certificates signed using the associated private key have also expired. If the old private key is used to sign CRLs that cover certificates signed with that key, then the old key must be retained and protected.

After a CA performs a Key Changeover, the CA may continue to issue CRLs with the old key until all certificates signed with that key have expired. As an alternative, after all certificates signed with that old key have been revoked, the CA may issue a final long-term CRL using the old key, with a nextUpdate time past the validity period of all issued certificates. This final CRL shall be available for all relying parties until the validity period of all issued certificates has past. Once the last CRL has been issued, the old private signing key of the CA may be destroyed.

For the STRAC BCA, key changeover procedures will either:

1. establish key rollover certificates where a certificate containing the old public key will be signed by the new private key, and a certificate containing the new public key will be signed by the old private key, or

2. If the DN is changed at the same time as the key, new cross certificates shall be established with the Federal Bridge CA, if the STRAC BCA is cross-certified with the Federal Bridge CA.

Entity CAs cross certified with the STRAC BCA must be able to continue to interoperate with the STRAC BCA after the STRAC BCA performs a key rollover, whether or not the STRAC BCA DN is changed.

Entity CAs either must establish key rollover certificates as described above or must obtain a new CA certificate for the new public key from the issuers of their current certificates.

## **5.7 COMPROMISE & DISASTER RECOVERY**

### **5.7.1 Incident and Compromise Handling Procedures**

The members of the SPKIPA shall be notified if any of the following cases occur:

- suspected or detected compromise of the CA systems;
- physical or electronic attempts to penetrate CA systems;
- denial of service attacks on CA components;
- any incident preventing the CA from issuing a CRL within 24 hours of the time specified in the next update field of its currently valid CRL.

This will allow member entities to protect their interests as Relying Parties.

The SPKIMA or Entity PKI PMA shall reestablish operational capabilities as quickly as possible in accordance with procedures set forth in the SBCA applicable CPS.

In the event of an incident as described above, the Entity shall notify the SPKIPA within 24 hours of incident discovery, along with preliminary remediation analysis.

Within 10 business days of incident resolution, the organization operating the CA shall post a notice on its public web page identifying the incident and provide notification to the SPKIPA. The public notice shall include the following:

1. Which CA components were affected by the incident
2. The CA's interpretation of the incident.
3. Who is impacted by the incident
4. When the incident was discovered
5. A complete list of all certificates that were either issued erroneously or not compliant with the CP/CPS as a result of the incident
6. A statement that the incident has been fully remediated

The notification provided directly to the SPKIPA shall also include detailed measures taken to remediate the incident.

### **5.7.2 Computing Resources, Software, and/or Data Are Corrupted**

When computing resources, software, and/or data are corrupted, the STRAC BCA and Entity CAs shall respond as follows:

- Before returning to operation, ensure that the system's integrity has been restored
- If the CA signature keys are not destroyed, CA operation shall be reestablished, giving priority to the ability to generate certificate status information within the CRL issuance schedule specified in 4.9.7, Table 1.
- If the CA signature keys are destroyed, CA operation shall be reestablished as quickly as possible, giving priority to the generation of a new CA key pair.

In the event of an incident as described above, the Entity CA shall post a notice on its web page identifying the incident and provide notification to the SPKIPA. See Section 5.7.1 for contents of the notice.

### **5.7.3 Entity (CA) Private Key Compromise Procedures**

If the STRAC BCA or Entity CA signature keys are compromised or lost (such that compromise is possible even though not certain):

- The STRAC PKI Policy Authority and all of its member entities shall be notified so that entities may issue CRLs revoking any cross-certificates issued to the compromised CA;
- A new STRAC BCA or Entity CA key pair shall be generated by the STRAC BCA or Entity CA in accordance with procedures set forth in the STRAC BCA or Entity CPS; and
- New STRAC BCA or Entity CA certificates shall be issued to Entities also in accordance with the STRAC BCA or Entity CPS.
- If the CA distributes its key in a self-signed certificate, the new self-signed certificate shall be distributed as specified in Section 6.1.4.

The STRAC PKI Management Authority or Entity CA governing body shall also investigate and report to the STRAC PKI Policy Authority what caused the compromise or loss, and what measures have been taken to preclude recurrence.

The Entity CA shall post a notice on its web page describing the compromise. See Section 5.7.1 for contents of the notice.

### **5.7.4 Business Continuity Capabilities after a Disaster**

The STRAC BCA repository system shall be deployed so as to provide 24 hour, 365 day per year availability. The STRAC PKI Management Authority shall implement features to provide high levels of repository reliability.

The STRAC PKI Management Authority shall operate a hot backup site, whose purpose is to ensure continuity of operations in the event of failure of the primary site. The STRAC BCA operations shall be designed to restore full service within 24 hours of primary system failure.

The STRAC PKI Management Authority or Entity Principal CA shall at the earliest feasible time securely advise the STRAC PKI Policy Authority and all affiliated and member entities of the STRAC BCA in the event of a disaster where the STRAC BCA or Entity Principal CA installation is physically damaged and all copies of the STRAC BCA or Entity Principal CA signature keys are destroyed.

Relying Parties may decide of their own volition whether to continue to use certificates signed with the destroyed private key pending reestablishment of STRAC BCA operation with new certificates.

## **5.8 CA & RA TERMINATION**

In the event of termination of the STRAC BCA operation, certificates signed by the STRAC BCA shall be revoked and the STRAC PKI Policy Authority shall advise entities that have entered into MOAs with the STRAC PKI Policy Authority that STRAC BCA operation has terminated so they may revoke certificates they have issued to the STRAC BCA. Prior to STRAC BCA termination, the STRAC PKI Management Authority shall provide all archived data to an archival facility. Any issued certificates that have not expired shall be revoked and a final long term CRL with a nextUpdate time past the validity period of all issued certificates shall be generated. This final CRL shall be available for all relying parties until the validity period of all issued certificates has past. Once the last CRL has been issued, the private signing key(s) of the STRAC BCA will be destroyed.

Entities will be given as much advance notice as circumstances permit, and attempts to provide alternative sources of interoperation will be sought in the event the STRAC BCA is terminated.

Whenever possible, the SPKIPA shall be notified at least two weeks prior to the termination of any CA operated by an Entity cross certified with the SBCA. For emergency termination, CAs shall follow the notification procedures in Section 5.7.

## **6. TECHNICAL SECURITY CONTROLS**

### **6.1 KEY PAIR GENERATION & INSTALLATION**

#### **6.1.1 Key Pair Generation**

##### **6.1.1.1 CA Key Pair Generation**

Cryptographic keying material used to sign certificates, CRLs or status information by the STRAC BCA and Entity CAs shall be generated in FIPS 140 validated cryptographic modules or modules validated under equivalent international standards.

For the STRAC BCA and Entity CAs, the modules shall meet or exceed Security Level requirements specified in Section 6.2.1. Multiparty control is required for CA key pair generation for the STRAC BCA and for Entity CAs operating at the Medium, or Medium Hardware levels of assurance, as specified in Section 6.2.2.

CA key pair generation must create a verifiable audit trail that the security requirements for procedures were followed. For all levels of assurance, the documentation of the procedure must be detailed enough to show that appropriate role separation was used.

For Medium Hardware and Medium Assurance, an independent third party shall validate the execution of the key generation procedures either by witnessing the key generation or by examining the signed and documented record of the key generation.

### **6.1.1.2 Subscriber Key Pair Generation**

Subscriber key pair generation may be performed by the subscriber, CA, or RA. If the CA or RA generates subscriber key pairs, the requirements for key pair delivery specified in Section 6.1.2 must also be met.

Key generation shall be performed using a FIPS approved method or equivalent international standard.

For PIV-I Hardware certificates, to be used for digital signatures and/or authentication, and PIV-I Card Authentication certificates, subscriber key generation shall be performed on hardware tokens that meet the requirements of Appendix A. For all other certificates at the Medium Hardware assurance levels, subscriber key generation shall be performed using a validated hardware cryptographic module. For Medium and Basic assurance, either validated software or validated hardware cryptographic modules shall be used for key generation.

### **6.1.2 Private Key Delivery to Subscriber**

If subscribers generate their own key pairs, then there is no need to deliver private keys, and this section does not apply.

When CAs or RAs generate keys on behalf of the Subscriber, then the private key must be delivered securely to the Subscriber. Private keys may be delivered electronically or may be delivered on a hardware cryptographic module. In all cases, the following requirements must be met:

- Anyone who generates a private signing key for a Subscriber shall not retain any copy of the key after delivery of the private key to the Subscriber.
- The private key must be protected from activation, compromise, or modification during the delivery process.
- The Subscriber shall acknowledge receipt of the private key(s).
- Delivery shall be accomplished in a way that ensures that the correct tokens and activation data are provided to the correct Subscribers.
  - For hardware modules, accountability for the location and state of the module must be maintained until the Subscriber accepts possession of it.
  - For electronic delivery of private keys, the key material shall be encrypted using a cryptographic algorithm and key size at least as strong as the private key. Activation data shall be delivered using a separate secure channel.
  - For shared key applications, organizational identities, and network devices, see also Section 3.2.

The STRAC BCA (or Entity CA) must maintain a record of the subscriber acknowledgement of receipt of the token.

### **6.1.3 Public Key Delivery to Certificate Issuer**

For CAs operating at the Basic, Medium, or Medium Hardware level of assurance, the following requirements apply:

- Where key pairs are generated by the Subscriber or RA, the public key and the Subscriber’s identity must be delivered securely to the CA for certificate issuance.
- The delivery mechanism shall bind the Subscriber’s verified identity to the public key. If cryptography is used to achieve this binding, it must be at least as strong as the CA keys used to sign the certificate.

For Rudimentary Assurance, no stipulation.

#### 6.1.4 CA Public Key Delivery to Relying Parties

When a CA updates its signature key pair, the CA shall distribute the new public key in a secure fashion. The new public key may be distributed in a self-signed certificate, in a key rollover certificate, or in a new CA (e.g., cross-) certificate obtained from the issuer(s) of the current CA certificate(s).

Self-signed certificates shall be conveyed to relying parties in a secure fashion to preclude substitution attacks.

Key rollover certificates are signed with the CA’s current private key, so secure distribution is not required.

CA Certificates are signed with the issuing CA’s current private key, so secure distribution is not required.

#### 6.1.5 Key Sizes

This CP requires use of RSA PKCS #1, RSASSA-PSS, or ECDSA signatures; additional restrictions on key sizes and hash algorithms are detailed below. Certificates must contain 2048-, 3072-, or 4096-bit RSA keys, or 256- or 384-bit elliptic curve keys.

	CA certificates that expire on or before December 31, 2030	CA certificates that expire after December 31, 2030
Minimum Key Size	RSA: 2048 Elliptic Curve: 256	RSA: 3072 Elliptic Curve: 256
Hash Algorithm	SHA-256, SHA-384, or SHA-512	SHA-256, SHA-384, or SHA-512

	Subscriber certificates that expire on or before December 31, 2030	Subscriber certificates that expire after December 31, 2030
Minimum Key Size	RSA: 2048 Elliptic Curve: 256	RSA: 3072 Elliptic Curve: 256

Hash Algorithm	SHA-256, SHA-384, or SHA-512	SHA-256, SHA-384, or SHA-512
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All Subscriber certificates associated with PIV-I must contain public keys and algorithms that conform to [NIST SP 800-78].

Use of Transport Layer Security (TLS) or another protocol providing similar security to accomplish any of the requirements of this CP must require at a minimum AES (128 bits) or equivalent for the symmetric key, and at least 2048-bit RSA or equivalent for the asymmetric keys. After December 31, 2030, use of TLS or another protocol providing similar security to accomplish any of the requirements of this CP must require at a minimum AES (128 bits) or equivalent for the symmetric key, and at least 3072-bit RSA or equivalent for the asymmetric keys.

KED and DDS keys must be at equal to or stronger than the keys being escrowed.

#### 6.1.6 Public Key Parameters Generation and Quality Checking

Public key parameters for signature algorithms defined in the Digital Signature Standard (DSS) shall be generated in accordance with FIPS 186.

Parameter quality checking (including primality testing for prime numbers) shall be performed in accordance with FIPS 186; additional tests may be specified by the STRAC PKI Policy Authority.

#### 6.1.7 Key Usage Purposes (as per X.509 v3 key usage field)

Public keys that are bound into certificates shall be certified for use in signing or encrypting, but not both, except as specified below. The use of a specific key is determined by the key usage extension in the X.509 certificate.

STRAC BCA issued certificates and CA certificates issued by Entity CAs shall set two key usage bits: *cRLSign* and/or *keyCertSign*. Where the subject signs OCSP responses, the certificate may also set the *digitalSignature* and/or *nonRepudiation* bits.

Subscriber certificates shall assert key usages based on the intended application of the key pair. In particular, certificates to be used for digital signatures (including authentication) shall set the *digitalSignature* and/or *nonRepudiation* bits. Certificates to be used for key or data encryption shall set the *keyEncipherment* and/or *dataEncipherment* bits. Certificates to be used for key agreement shall set the *keyAgreement* bit.

Entities are encouraged at all levels of assurance to issue Subscribers two key pairs, one for key management and one for digital signature and authentication.

For End Entity certificates issued after June 30, 2019, the Extended Key Usage extension shall always be present and shall not contain anyExtendedKeyUsage {2.5.29.37.0}. Extended Key Usage OIDs shall be consistent with key usage bits asserted.

If a certificate is used for authentication of ephemeral keys, the Key Usage bit in the certificate must assert the DigitalSignature bit and may or may not assert Key Encryption and Key Agreement depending on the public key in the certificate.

PIV-I Content Signing certificates shall include an extended key usage of *id-fpki-pivi-content-signing* (see [PIV-I Profile]).

## 6.2 PRIVATE KEY PROTECTION & CRYPTOGRAPHIC MODULE ENGINEERING CONTROLS

### 6.2.1 Cryptographic Module Standards & Controls

The relevant standard for cryptographic modules is FIPS 140, *Security Requirements for Cryptographic Modules*.

Cryptographic modules shall be validated to the FIPS 140 level identified in this section.

The table below summarizes the minimum requirements for cryptographic modules; higher levels may be used.

Assurance Level	CA, CMS & CSS	Subscriber	RA
<b>Rudimentary</b>	Level 1 (Hardware or Software)	N/A	Level 1 (Hardware or Software)
<b>Basic</b>	Level 2 (Hardware or Software)	Level 1	Level 1 (Hardware or Software)
<b>Medium</b>	Level 3 (Hardware)	Level 1	Level 2 (Hardware)
<b>PIV-I Card Authentication</b>	Level 3 (Hardware)	Level 2 (Hardware)	Level 2 (Hardware)
<b>Medium Hardware</b>	Level 3 (Hardware)	Level 2 (Hardware)	Level 2 (Hardware)

PIV-I Cards are PKI tokens that have private keys associated with certificates asserting policies mapped to PIV-I hardware or PIV-I-cardAuth. PIV-I Cards shall only be issued using card stock that has been tested and approved by the FIPS 201 Evaluation Program and listed on the GSA Approved Products List (APL). Card stock that has been removed from the APL may continue to be issued for no more than one year after GSA approved replacement card stock is available. PIV-I cards issued using the deprecated card stock may continue to be used until the current subscriber certificates expire, unless otherwise notified by the SPKIPA/SPKIMA. On an annual basis, for each PCI configuration used (as defined by the FIPS 201 Evaluation Program), one

populated, representative sample PIV-I Card shall be submitted to the FIPS 201 Evaluation Program for testing.

For hardware tokens associated with PIV-I, see Appendix A for additional requirements.

#### ***6.2.1.1 Custodial Subscriber Key Stores***

Custodial Subscriber Key Stores hold keys for a number of Subscriber certificates in one location. When a collection of private keys for Subscriber certificates are held in a single location, there is a higher risk associated with compromise of that cryptographic module than that of a single Subscriber.

Cryptographic modules for Custodial Subscriber Key Stores at the Rudimentary Assurance Level shall be no less than FIPS 140 Level 1 (Hardware or Software). For all other levels, the cryptographic module shall be no less than FIPS 140 Level 2 Hardware.

In addition, authentication to the Cryptographic Device in order to activate the private key associated with a given certificate shall require authentication commensurate with the assurance level of the certificate.

#### **6.2.2 Private Key Multi-Person Control**

Use of the STRAC BCA private signing key shall require action by multiple persons as set forth in Section 5.2.2 of this CP.

Use of the Entity CA private signing key shall require action by multiple persons at Medium and Medium Hardware Assurance as set forth in Section 5.2.2 of this CP.

#### **6.2.3 Private Key Escrow**

##### ***6.2.3.1 Escrow of STRAC BCA and Entity CA private signature key***

Under no circumstances shall a STRAC BCA or Entity CA signature key used to sign certificates or CRLs be escrowed.

##### ***6.2.3.2 Escrow of CA encryption keys***

For the STRAC BCA and Entities, no stipulation.

##### ***6.2.3.3 Escrow of Subscriber private signature keys***

Subscriber private signature keys shall not be escrowed.

##### ***6.2.3.4 Escrow of Subscriber private encryption and dual use keys***

Subscriber private dual use keys shall not be escrowed. If a device has a separate key management key certificate, the key management private key may be escrowed.

Subscriber key management keys may be escrowed to provide key recovery as described in section 4.12.1.

## **6.2.4 Private Key Backup**

### **6.2.4.1 Backup of STRAC BCA & Entity CA Private Signature Key**

STRAC BCA private signature keys shall be backed up under multi-person control, as specified in Section 5.2.2.

Backup of Entity CA private signature keys is required to facilitate disaster recovery. Where required by Section 5.2.2, Entity CA private signature keys shall be backed up under multi-person control.

At least one copy of the STRAC BCA or Entity CA private signature key shall be stored off site. All copies of the CA private signature key shall be accounted for and protected in the same manner as the original.

### **6.2.4.2 Backup of subscriber private signature key**

At the Medium Hardware assurance levels, Subscriber private signature keys may not be backed up or copied.

At the Rudimentary, Basic, or Medium levels of assurance, Subscriber private signature keys may be backed up or copied, but must be held in the Subscriber's control.

Backed up subscriber private signature keys shall not be stored in plain text form outside the cryptographic module. Storage must ensure security controls consistent with the protection provided by the subscriber's cryptographic module.

### **6.2.4.3 Backup of Subscriber Key Management Private Keys**

Backed up subscriber private key management keys shall not be stored in plain text form outside the cryptographic module. Storage must ensure security controls consistent with the protection provided by the subscriber's cryptographic module.

### **6.2.4.4 Backup of CSS Private Key**

CSS private keys may be backed up. If backed up, all copies shall be accounted for and protected in the same manner as the original.

### **6.2.4.5 Backup of PIV-I Content Signing Key**

Backup of PIV-I Content Signing private signature keys may be required to facilitate disaster recovery. In which case, PIV-I Content Signing private signature keys shall be backed up under multi-person control.

### **6.2.4.6 Backup of Device Private Keys**

Device private keys may be backed up or copied, but must be held under the control of the device's human sponsor or other authorized administrator. Backed up device private keys shall not be stored in plaintext form outside the cryptographic module. Storage must ensure security controls consistent with the protection provided by the device's cryptographic module.

### **6.2.5 Private Key Archival**

Private signature keys shall not be archived.

For private encryption keys (key management or key transport), no stipulation.

### **6.2.6 Private Key Transfer into or from a Cryptographic Module**

STRAC BCA and Entity CA private keys may be exported from the cryptographic module only to perform CA key backup procedures as described in Section 6.2.4.1. At no time shall the CA private key exist in plain text outside the cryptographic module.

All other keys shall be generated by and in a cryptographic module. In the event that a private key is to be transported from one cryptographic module to another, the private key must be encrypted during transport; private keys must never exist in plaintext form outside the cryptographic module boundary.

Private or symmetric keys used to encrypt other private keys for transport must be protected from disclosure.

### **6.2.7 Private Key Storage on Cryptographic Module**

No stipulation beyond that specified in FIPS-140.

### **6.2.8 Method of Activating Private Keys**

For the STRAC BCA and Entity CAs that operate at the Medium or Medium Hardware level of assurance, CA signing key activation requires multiparty control as specified in Section 5.2.2.

In addition, PIV-I Content Signing key activation requires the same multiparty control established for the Entity CA (see Section 5.2.2).

The Subscriber must be authenticated to the cryptographic module before the activation of any private key(s). Acceptable means of authentication include but are not limited to pass-phrases, PINs or biometrics. When pass-phrases or PINs are used, they shall be a minimum of six (6) characters. Entry of activation data shall be protected from disclosure (i.e., the data should not be displayed while it is entered).

For PIV-I Card Authentication, mediumDevice and mediumDeviceHardware user activation of the private key is not required.

For certificates issued under the mediumDevice and mediumDeviceHardware policy OIDs, the device may be configured to activate its private key without requiring its human sponsor or authorized administrator to authenticate to the cryptographic token, provided that appropriate physical and logical access controls are implemented for the device and its cryptographic token. The strength of the security controls shall be commensurate with the level of threat in the device's environment, and shall protect the device's hardware, software, and the cryptographic token and its activation data from compromise.

### 6.2.9 Methods of Deactivating Private Keys

Cryptographic modules that have been activated shall not be available to unauthorized access. After use, the cryptographic module shall be deactivated, e.g., via a manual logout procedure, or automatically after a period of inactivity as defined in the applicable CPS. CA Hardware cryptographic modules shall be removed and stored in a secure container when not in use.

### 6.2.10 Method of Destroying Private Keys

Individuals in trusted roles shall destroy CA, RA and status server (e.g., OCSP server) private signature keys when they are no longer needed. Subscriber private signature keys shall be destroyed when they are no longer needed, or when the certificates to which they correspond expire or are revoked. For software cryptographic modules, this can be overwriting the data. For hardware cryptographic modules, this will likely be executing a “zeroize” command. Physical destruction of hardware is not required.

### 6.2.11 Cryptographic Module Rating

See Section 6.2.1.

## 6.3 OTHER ASPECTS OF KEY MANAGEMENT

### 6.3.1 Public Key Archival

The public key is archived as part of the certificate archival.

### 6.3.2 Certificate Operational Periods/Key Usage Periods

A CA private key may be used to sign CRLs and OCSP responder certificates for the entire usage period. All certificates signed by a specific CA key pair must expire before the end of that key pair’s usage period.

Key	Private Key	Certificate
Root CA certificate (self-signed)	30 years	30 years
Intermediate/Signing CA certificate	10 years	10 years
Subscriber Authentication	3 years	3 years
Subscriber Signature	3 years	3 years
Subscriber Encryption	Unrestricted	3 years
PIV-I Card Authentication	3 years	3 years
PIV-I Content Signing	3 years	9 years*
Code Signing	3 years	8 years
OCSP Responder	3 years	120 days
Device	3 years	3 years

\* Expiration of the Content Signing certificate must be later than the expiration of the Subscriber certificates on the same PIV-I credential. Subscriber certificates on a PIV-I card must expire no later than the expiration date of the PIV-I hardware token on which they reside. The validity period of the subscriber certificate must not exceed the routine re-key Identity Requirements as specified in Section 3.3.1.

Practice Note: CA signing key usage is determined in the context of the length of the validity periods of the certificates issued to and by the CA.

## **6.4 ACTIVATION DATA**

### **6.4.1 Activation Data Generation & Installation**

The activation data used to unlock STRAC BCA, Entity CA or subscriber private keys, in conjunction with any other access control, shall have an appropriate level of strength for the keys or data to be protected. If the activation data must be transmitted, it shall be via an appropriately protected channel, and distinct in time and place from the associated cryptographic module. Where the STRAC BCA or an Entity CA uses passwords as activation data for the CA signing key, at a minimum the activation data shall be changed upon CA re-key.

### **6.4.2 Activation Data Protection**

Data used to unlock private keys shall be protected from disclosure by a combination of cryptographic and physical access control mechanisms. Activation data shall be:

- memorized
- biometric in nature, or
- recorded and secured at the level of assurance associated with the activation of the cryptographic module, and shall not be stored with the cryptographic module.

The protection mechanism shall include a facility to temporarily lock the account, or terminate the application, after a predetermined number of failed login attempts as set forth in the respective CP or CPS.

### **6.4.3 Other Aspects of Activation Data**

For PIV-I, in the event activation data must be reset, a successful biometric 1:1 match of the applicant against the biometrics collected in Section 3.2.3.1 is required. This biometric 1:1 match must be conducted by a trusted agent of the issuer.

## **6.5 COMPUTER SECURITY CONTROLS**

### **6.5.1 Specific Computer Security Technical Requirements**

For the STRAC BCA, the computer security functions listed below are required. These functions may be provided by the operating system, or through a combination of operating system,

software, and physical safeguards. The STRAC BCA and its ancillary parts shall include the following functionality:

- Require authenticated logins
- Provide Discretionary Access Control
- Provide a security audit capability
- Restrict access control to STRAC BCA services and PKI roles
- Enforce separation of duties for PKI roles
- Require identification and authentication of PKI roles and associated identities
- Prohibit object re-use or require separation for STRAC BCA random access memory
- Require use of cryptography for session communication and database security
- Archive STRAC BCA history and audit data
- Require self-test security related STRAC BCA services
- Require a trusted path for identification of PKI roles and associated identities
- Require a recovery mechanisms for keys and the STRAC BCA system
- Enforce domain integrity boundaries for security critical processes

For those portions of the SBCA operating in a VME, the following security functions also pertain to the hypervisor:

- Require authenticated logins
- Provide discretionary access control
- Provide a security audit capability
- Enforce separation of duties for PKI roles
- Prohibit object reuse or require separation for CA random access memory
- Require use of cryptography for session communication and database security
- Archive CA history and audit data
- Require self-test security-related SBCA services
- Enforce domain integrity boundaries for security-critical processes.

For Entity CAs, the computer security functions listed below are required. These functions may be provided by the operating system, or through a combination of operating system, software, and physical safeguards. The Entity CA and its ancillary parts shall include the following functionality (in a VME, these functions are applicable to both the VM and hypervisor):

- authenticate the identity of users before permitting access to the system or applications;
- manage privileges of users to limit users to their assigned roles;
- generate and archive audit records for all transactions; (see Section 5.4)
- enforce domain integrity boundaries for security critical processes; and
- support recovery from key or system failure.

For Certificate Status Servers, the computer security functions listed below are required (in a VME, these functions are applicable to both the VM and hypervisor):

- authenticate the identity of users before permitting access to the system or applications;
- manage privileges of users to limit users to their assigned roles;
- enforce domain integrity boundaries for security critical processes; and
- support recovery from key or system failure.

For remote workstations used to administer the CAs, the computer security functions listed below are required:

- authenticate the identity of users before permitting access to the system or applications;
- manage privileges of users to limit users to their assigned roles;
- generate and archive audit records for all transactions; (see section 5.4)
- enforce domain integrity boundaries for security critical processes; and
- support recovery from key or system failure.

All communications between any PKI trusted role and the CA shall be authenticated and protected from modification.

#### **6.5.2 Computer Security Rating**

No Stipulation.

### **6.6 LIFE-CYCLE SECURITY CONTROLS**

#### **6.6.1 System Development Controls**

The System Development Controls for the STRAC BCA and Entity CAs at the Basic Assurance level and above are as follows:

- For commercial off-the-shelf software, the software shall be designed and developed under a formal, documented development methodology.
- For hardware and software developed specifically for a particular CA, the applicant shall demonstrate that security requirements were achieved through a combination of software verification & validation, structured development approach, and controlled development environment.
- Where open source software has been utilized, the applicant shall demonstrate that security requirements were achieved through software verification & validation and structured development/life-cycle management.
- Hardware and software procured to operate the CA shall be purchased and shipped in a fashion to reduce the likelihood that any particular component was tampered with (e.g., by ensuring the equipment was randomly selected at time of purchase).
- The CA hardware and software, including the VME hypervisor, shall be dedicated to operating and supporting the CA (*i.e.*, the systems and services dedicated to the issuance and management of certificates). There shall be no other applications; hardware devices, network connections, or component software installed which are not part of the CA operation. In a VME, a single hypervisor may support multiple CAs and

their supporting systems, provided all systems have comparable security controls and are dedicated to the support of the CA.

- In a VME, all VM systems must operate in the same security zone as the CA.
- Proper care shall be taken to prevent malicious software from being loaded onto the CA equipment. Hardware and software shall be scanned for malicious code on first use and periodically thereafter.
- Hardware and software updates shall be purchased or developed in the same manner as original equipment, and be installed by trusted and trained personnel in a defined manner.

### **6.6.2 Security Management Controls**

The configuration of the STRAC BCA or Entity CA system as well as any modifications and upgrades shall be documented and controlled. There shall be a mechanism for detecting unauthorized modification to the STRAC BCA or Entity CA software or configuration. A formal configuration management methodology shall be used for installation and ongoing maintenance of the STRAC BCA or Entity CA system. The STRAC BCA or Entity CA software, when first loaded, shall be verified as being that supplied from the vendor, with no modifications, and be the version intended for use.

### **6.6.3 Life Cycle Security Ratings**

No stipulation.

## **6.7 NETWORK SECURITY CONTROLS**

Network security controls shall be employed to protect the STRAC BCA. Networking equipment shall turn off unused network ports and services.

STRAC BCA and Entity CAs, RAs, CMSs, repositories, remote workstations used to administer the CAs, and certificate status servers shall employ appropriate network security controls.

Networking equipment shall turn off unused network ports and services. Any network software present shall be necessary to the functioning of the equipment.

The CA shall establish connection with a remote workstation used to administer the CA only after successful authentication of the remote workstation at a level of assurance commensurate with that of the CA.

## **6.8 TIME STAMPING**

Asserted times shall be accurate to within three minutes. Electronic or manual procedures may be used to maintain system time. Clock adjustments are auditable events, see Section 5.4.1.

## 7. CERTIFICATE, CARL/CRL, AND OCSP PROFILES FORMAT

### 7.1 CERTIFICATE PROFILE

#### 7.1.1 Version Numbers

The STRAC BCA and Entity CAs shall issue X.509 v3 certificates (populate version field with integer "2").

#### 7.1.2 Certificate Extensions

For all CAs, use of standard certificate extensions shall comply with [RFC 5280], unless otherwise specified in the appropriate certificate profile in [STRAC PKI-Prof].

Certificates issued by the STRAC BCA shall comply with *STRAC Public Key Infrastructure X.509 Certificate and CRL Extensions Profile* [STRAC PKI-Prof].

Entity CAs that issue PIV-I Certificates shall comply with [PIV-I Profile].

*Practice Note: For Entity CAs that issue PIV-I certificates, the associated CSS certificates will also comply with [PIV-I Profile]*

Certificates issued by the STRAC BCA shall not include critical private extensions.

CA certificates issued by Entity PKIs shall not include critical private extensions. Subscriber certificates issued by Entity PKIs may include critical private extensions so long as interoperability within the community of use is not impaired.

#### 7.1.3 Algorithm Object Identifiers

Certificates issued by the STRAC BCA and Entity CAs must identify the signature algorithm using one of the following OIDs:

Signature Algorithm	Object Identifier
sha256WithRSAEncryption	{ iso(1) member-body(2) us(840) rsadsi(113549) pkcs(1) pkcs-1(1) 11 } (1.2.840.113549.1.1.11)
sha384WithRSAEncryption	{ iso(1) member-body(2) us(840) rsadsi(113549) pkcs(1) pkcs-1(1) 12 } (1.2.840.113549.1.1.12)

sha512WithRSAEncryption	{ iso(1) member-body(2) us(840) rsadsi(113549) pkcs(1) pkcs-1(1) 13 } (1.2.840.113549.1.1.13)
id-RSASSA-PSS	{ iso(1) member-body(2) us(840) rsadsi(113549) pkcs(1) pkcs-1(1) 10 } (1.2.840.113549.1.1.10)
ecdsa-with-SHA256	{ iso(1) member-body(2) us(840) ansi-X9-62(10045) signatures(4) ecdsa-with-SHA2 (3) 2 } (1.2.840.10045.4.3.2)
ecdsa-with-SHA384	{ iso(1) member-body(2) us(840) ansi-X9-62(10045) signatures(4) ecdsa-with-SHA2(3) 3 } (1.2.840.10045.4.3.3)
ecdsa-with-SHA512	{ iso(1) member-body(2) us(840) ansi-X9-62(10045) signatures(4) ecdsa-with-SHA2(3) 4 } (1.2.840.10045.4.3.4)

The PSS padding scheme OID is independent of the hash algorithm. The hash algorithm is specified as a parameter (for details, see [PKCS#1]). The following are the approved hash algorithms:

id-sha256	{ joint-iso-itu-t(2) country(16) us(840) organization(1) gov(101) csor(3) nistalgorithm(4) hashalgs(2) 1 } (2.16.840.1.101.3.4.2.1)
id-sha384	{ joint-iso-itu-t(2) country(16) us(840) organization(1) gov(101) csor(3) nistalgorithm(4) hashalgs(2) 2 } (2.16.840.1.101.3.4.2.2)
id-sha512	{ joint-iso-itu-t(2) country(16) us(840) organization(1) gov(101) csor(3) nistalgorithm(4) hashalgs(2) 3 } (2.16.840.1.101.3.4.2.3)

Certificates must use the following OIDs to identify the algorithm associated with the subject key:

Public Key Algorithm	Object Identifier
rsaEncryption	{ iso(1) member-body(2) us(840) rsadsi(113549) pkcs(1) pkcs-1(1) 1 } (1.2.840.113549.1.1.1)
id-ecPublicKey	{ iso(1) member-body(2) us(840) ansi-X9-62(10045) id-publicKeyType(2) 1 } (1.2.840.10045.2.1)

Where non-CA certificates issued on behalf of federal agencies contain an elliptic curve public key, the parameters must be specified as one of the following named curves:

Curve	Object Identifier
ansip256r1	{ iso(1) member-body(2) us(840) 10045 curves(3) prime(1) 7 } (1.2.840.10045.3.1.7)
ansip384r1	{ iso(1) identified-organization(3) certicom(132) curve(0) 34 } (1.3.132.0.34)

For PIV-I, signature algorithms are limited to those identified by NIST SP 800-78.

#### 7.1.4 Name Forms

Where required as set forth in Section 3.1.1, the subject and issuer fields of the base certificate shall be populated with an X.500 Distinguished Name. Distinguished names shall be composed of standard attribute types, such as those identified in [RFC5280].

#### 7.1.5 Name Constraints

CA certificates issued by the STRAC BCA at the Medium or Medium Hardware Assurance levels may have name constraints asserted that limit the name space of the Principal CAs to that appropriate for their domains. Additionally, the STRAC PKI Policy Authority may require that the STRAC PKI Management Authority include such constraints for the STRAC BCA certificates issued at the Basic or Rudimentary levels if it deems appropriate.

For Entity CAs, no stipulation.

#### 7.1.6 Certificate Policy Object Identifier

All certificates issued by the STRAC BCA shall include a certificate policies extension asserting the OID(s) appropriate to the level of assurance with which it was issued. See Section 1.2 for specific OIDs.

Entity CAs will comply with the STRAC PKI Profile [STRAC PKI-Prof].

### **7.1.7 Usage of Policy Constraints Extension**

The CAs may assert policy constraints in CA certificates. When this extension appears, at least one of *requireExplicitPolicy* or *inhibitPolicyMapping* must be present. When present, this extension may be marked critical.

For Subordinate CA certificates *inhibitPolicyMapping*, skip certs must be set to 0. For cross-certificates *inhibitPolicyMapping*, skip certs must be set appropriately. When *requireExplicitPolicy* is included skip certs must be set to 0.

Practice Note: *inhibitPolicyMapping*, skip certs is usually set to 1 in a cross-certificate issued to a Bridge so it can do another cross-certificate mapping to its CA members. A skip certs value of 2 may be required to allow transitive trust if that Bridge issues a cross-certificate to a CA that also allows mapping. If transitive trust is not the desired behavior other constraints such as name constraints may be required to control appropriate results.

### **7.1.8 Policy Qualifiers Syntax & Semantics**

Certificates issued by the STRAC BCA and Entity PKIs may contain policy qualifiers identified in [RFC 6818].

### **7.1.9 Processing Semantics for the Critical Certificate Policy Extension**

No stipulation.

### **7.1.10 Inhibit Any Policy Extension**

The CAs may assert *InhibitAnyPolicy* in CA certificates. When present, this extension should be marked as noncritical\* to support legacy applications that cannot process *InhibitAnyPolicy*. Skip Certs shall be set to 0.

\*Note: The recommended criticality setting is different from RFC 5280.

## **7.2 CRL PROFILE**

### **7.2.1 Version Numbers**

The STRAC BCA shall issue X.509 version two (2) CRLs.

Entity CAs operating at Basic, Medium or Medium Hardware Assurance shall issue X.509 version 1 or version 2 CRLs.

### **7.2.2 CRL Entry Extensions**

For the STRAC BCA, CRL extensions shall conform to [STRAC PKI-PROF].

## **7.3 OCSP PROFILE**

If implemented, Certificate Status Servers (CSS) shall sign responses using algorithms designated for CRL signing.

## **8. COMPLIANCE AUDIT & OTHER ASSESSMENTS**

The STRAC BCA and Entity CAs shall have a compliance audit mechanism in place to ensure that the requirements of their CP/CPS are being implemented and enforced. The STRAC PKI Policy Authority shall be responsible for ensuring audits are conducted for all PKI functions regardless of how or by whom the PKI components are managed and operated.

This specification does not impose a requirement for any particular assessment methodology.

If the STRAC BCA is cross-certified with the Federal BCA, it will participate in an annual review by the Federal PKIPA to ensure STRAC BCA policies and operations remain consistent with the policy mappings in the certificate issued to the STRAC BCA by the Federal BCA.

### **8.1 FREQUENCY OF AUDIT OR ASSESSMENTS**

The STRAC BCA, Entity Principal CAs, CMSs, and RAs and their subordinate CAs, CMSs, and RAs shall be subject to a periodic compliance audit at least once per year for Medium Hardware, PIV-I Card Authentication, and Medium Assurance, and at least once every two years for Basic Assurance. Where a status server is specified in certificates issued by a CA, the status server shall be subject to the same periodic compliance audit requirements as the corresponding CA. For example, if an OCSP server is specified in the authority information access extension in certificates issued by a CA, that server must be reviewed as part of that CA's compliance audit.

The compliance audit of CAs and RAs shall be carried out in accordance with requirements specified in the *FPKI Annual Review Requirements* document in effect at the time of the audit.

There is no audit requirement for CAs and RAs operating at the Rudimentary level of assurance.

The STRAC BCA and Entity Principal CAs have the right to require periodic and aperiodic compliance audits or inspections of subordinate CA or RA operations to validate that the subordinate entities are operating in accordance with the security practices and procedures described in their respective CPS. Further, the STRAC PKI Policy Authority has the right to require aperiodic compliance audits of Entity Principal CAs (and, when needed, their subordinate CAs) that interoperate with the STRAC BCA under this CP. The STRAC PKI Policy Authority shall state the reason for any aperiodic compliance audit.

### **8.2 IDENTITY & QUALIFICATIONS OF ASSESSOR**

The auditor must demonstrate competence in the field of compliance audits. At the time of the audit, the STRAC BCA compliance auditor must be thoroughly familiar with requirements which the STRAC PKI Policy Authority imposes on the issuance and management of STRAC BCA certificates. Likewise, the Entity CA compliance auditor must be thoroughly familiar with the requirements which Entities impose on the issuance and management of their certificates. The compliance auditor must perform such compliance audits as a regular ongoing business activity.

### **8.3 ASSESSOR'S RELATIONSHIP TO ASSESSED ENTITY**

For both the STRAC BCA and Entity CAs, the compliance auditor either shall be a private firm, that is independent from the entity being audited, or it shall be sufficiently organizationally

separated from that entity to provide an unbiased, independent evaluation. To insure independence and objectivity, the compliance auditor may not have served the entity in developing or maintaining the entity's CA Facility or certificate practices statement.

The STRAC PKI Policy Authority shall determine whether a compliance auditor meets this requirement.

#### **8.4 TOPICS COVERED BY ASSESSMENT**

The compliance audit of the STRAC BCA shall verify that the STRAC PKI Management Authority is implementing all provisions of a CPS approved by the STRAC PKI Policy Authority consistent with this CP. The audit shall also verify that the STRAC PKI Management Authority is implementing the relevant provisions of the MOAs between the STRAC PKI Policy Authority and each Entity PKI.

The purpose of a compliance audit of an Entity PKI shall be to verify that an entity subject to the requirements of an Entity CP is complying with the requirements of those documents, as well as any MOAs between the Entity PKI and any other PKI. Components other than CAs may be audited fully or by using a representative sample. If the auditor uses statistical sampling, all PKI components, PKI component managers and operators shall be considered in the sample. The samples shall vary on an annual basis.

A full compliance audit for the STRAC BCA or an Entity PKI covers all aspects within the scope identified above.

#### **8.5 ACTIONS TAKEN AS A RESULT OF DEFICIENCY**

When the STRAC BCA or Entity compliance auditor finds a discrepancy between how the STRAC BCA or Entity CA is designed or is being operated or maintained, and the requirements of the applicable STRAC BCA CP or Entity CP, any applicable MOAs, or the applicable CPS, the following actions shall be performed:

- The compliance auditor shall document the discrepancy;
- The compliance auditor shall notify the responsible party promptly;
- The STRAC PKI Policy Authority or Entity PKI shall determine what further notifications or actions are necessary to meet the requirements of the relevant CP, CPS, and any relevant MOA provisions. The STRAC PKI Policy Authority or Entity PKI shall proceed to make such notifications and take such actions without delay.

#### **8.6 COMMUNICATION OF RESULTS**

On an annual basis, the STRAC PKI PMA shall submit an audit compliance package to the STRAC PKI Policy Authority. This audit package shall be prepared in accordance with the *FPKI Annual Review Requirements* document as it exists at the time of the submittal and shall include an assertion from the STRAC PKI PMA that all PKI components have been audited - including any components that may be separately managed and operated. The package shall identify the versions of the CP and CPS used in the assessment. Additionally, where necessary, the results shall be communicated as set forth in Section 8.5 above.

If the STRAC Bridge CA is cross-certified to the Federal Bridge CA, the STRAC PKIPA shall incorporate the audit package into an annual review package that complies with the *FPKI Annual Review Requirements*, and the STRAC PKIPA shall submit the annual review package to the Federal PKIPA. The annual review package shall include an assertion from the STRAC PKIPA that all PKI components have been audited - including any components that may be separately managed and operated.

## **9. OTHER BUSINESS & LEGAL MATTERS**

### **9.1 FEES**

The STRAC PKI Policy Authority reserves the right to charge a fee to each Entity in order to support operations of the STRAC BCA.

#### **9.1.1 Certificate Issuance/Renewal Fees**

No Stipulation.

#### **9.1.2 Certificate Access Fees**

No Stipulation.

#### **9.1.3 Revocation or Status Information Access Fee**

No Stipulation.

#### **9.1.4 Fees for other Services**

No Stipulation.

#### **9.1.5 Refund Policy**

No Stipulation.

### **9.2 FINANCIAL RESPONSIBILITY**

This CP contains no limits on the use by a Relying Party of any certificates issued by the STRAC BCA or by Entity CAs. Rather, Relying Parties shall the extent to which they wish to use certificates issued under this CP.

#### **9.2.1 Insurance Coverage**

No stipulation.

#### **9.2.2 Other Assets**

No stipulation.

#### **9.2.3 Insurance/warranty Coverage for End-Entities**

No stipulation.

### **9.3 CONFIDENTIALITY OF BUSINESS INFORMATION**

Public access to STRAC BCA and Entity information shall be determined by the STRAC PKIMA or the respective Entity.

#### **9.3.1 Scope of Confidential Information**

No stipulation.

#### **9.3.2 Information not within the scope of Confidential Information**

No stipulation.

#### **9.3.3 Responsibility to Protect Confidential Information**

No stipulation.

### **9.4 PRIVACY OF PERSONAL INFORMATION**

#### **9.4.1 Privacy Plan**

The STRAC PKI Management Authority and Entity CAs shall protect any information not intended for public dissemination or modification.

#### **9.4.2 Information treated as Private**

For the STRAC BCA and Entity CAs, collection of PII shall be limited to the minimum necessary to validate the identity of the subscriber. This may include attributes that correlate identity evidence to authoritative sources. The RA shall provide explicit notice to the subscriber regarding the purpose for collecting and maintaining a record of the PII necessary for identity proofing and the consequences for not providing the information. PII collected for identity proofing purposes shall not be used for any other purpose.

#### **9.4.3 Information not deemed Private**

For the STRAC BCA and Entity CAs, certificates that contain the UUID in the subject alternative name extension shall not be distributed via publicly accessible repositories (e.g., LDAP, HTTP).

#### **9.4.4 Responsibility to Protect Private Information**

Sensitive information must be stored securely, and may be released only in accordance with other stipulations in Section 9.4.

All information collected as part of the identity proofing process shall be protected to ensure confidentiality and integrity. In the event the Entity terminated PKI activities, it shall be responsible for disposing of or destroying sensitive information, including PII, in a secure manner, and maintaining its protection from unauthorized access until destruction.

#### **9.4.5 Notice and Consent to use Private Information**

No stipulation.

#### **9.4.6 Disclosure Pursuant to Judicial/Administrative Process**

No stipulation.

#### **9.4.7 Other Information Disclosure Circumstances**

None.

### **9.5 INTELLECTUAL PROPERTY RIGHTS**

No stipulation.

### **9.6 REPRESENTATIONS & WARRANTIES**

The obligations described below pertain to the STRAC BCA (and, by implication, the STRAC PKI Management Authority), and to Principal or other CAs, which either interoperate with the STRAC BCA or are in a trust chain up to a Principal CA that interoperates with the STRAC BCA. The obligations applying to Principal or other CAs pertain to their activities as issuers of certificates. Further, the obligations focus on Entity CA obligations affecting interoperability with the STRAC BCA.

#### **9.6.1 CA Representations and Warranties**

STRAC BCA certificates are issued and revoked at the sole discretion of the STRAC PKI Policy Authority. Each Entity must determine whether that Entity's certificate policy meets its legal and policy requirements. Review of an Entity's certificate policy by the STRAC PKI Policy Authority is not a substitute for due care and mapping of certificate policies by the Entity.

STRAC represents and warrants that, to its knowledge, (1) the material information reflected in the certificates issued by the STRAC BCA is correct, and (2) the STRAC BCA is operated in material conformance with this CP.

Neither STRAC, nor the STRAC BCA, nor the STRAC BCA PA or MA or RA makes any representation or warranty, other than those explicitly stated in this Certificate Policy or in separate agreements, regarding the products or services provided by the STRAC BCA or its associated PKI and personnel.

For PIV-I, Entity CAs shall maintain agreements with Affiliated Organizations concerning the obligations pertaining to authorizing affiliation with Subscribers of PIV-I certificates.

#### **9.6.2 RA Representations and Warranties**

Neither STRAC, nor the STRAC BCA, nor the STRAC BCA PA or MA or RA makes any representation or warranty, other than those explicitly stated in this Certificate Policy or in separate agreements, that the information in a cross-certificate or subscriber certificate is accurate.

#### **9.6.3 Subscriber Representations and Warranties**

For Medium and Medium Hardware Assurance levels, a Subscriber shall be required to sign a document containing the requirements the Subscriber shall meet respecting protection of the

private key and use of the certificate before being issued the certificate. For Basic Assurance level, the Subscriber shall be required to acknowledge his or her obligations respecting protection of the private key and use of the certificate before being issued the certificate.

Subscribers of Entity CAs at Basic and Medium Assurance Levels shall agree to the following:

- Accurately represent themselves in all communications with the PKI authorities.
- Protect their private keys at all times, in accordance with this policy, as stipulated in their certificate acceptance agreements and local procedures.
- Promptly notify the appropriate CA upon suspicion of loss or compromise of their private keys. Such notification shall be made directly or indirectly through mechanisms consistent with the CA's CPS.
- Abide by all the terms, conditions, and restrictions levied on the use of their private keys and certificates.

#### **9.6.4 Relying Parties Representations and Warranties**

Neither STRAC, nor the STRAC BCA, nor the PA or MA or RA for the STRAC BCA makes any representation or warranty, other than those explicitly stated in this Certificate Policy or in separate agreements, about the use by Relying Parties of certificates issued by the STRAC BCA.

#### **9.6.5 Representations and Warranties of Affiliated Organizations**

Neither STRAC, nor the STRAC BCA, nor the STRAC BCA PA or MA or RA makes any representation or warranty, other than those explicitly stated in this Certificate Policy or in separate agreements, with regard to affiliated organizations. Affiliated Organizations shall authorize the affiliation of subscribers with the organization and shall inform the CA of any severance of affiliation with any current subscriber.

#### **9.6.6 Representations and Warranties of other Participants**

Neither STRAC, nor the STRAC BCA, nor the STRAC BCA PA or MA or RA makes any representation or warranty, other than those explicitly stated in this Certificate Policy or in separate agreements, with regard to other participants.

### ***9.7 DISCLAIMERS OF WARRANTIES***

STRAC, the STRAC Bridge CA, the STRAC PKIPA, and the STRAC PKIMA disclaim all warranties, whether express or implied, including any warranty of merchantability or fitness for a particular purpose. The STRAC Bridge CA, the STRAC PKIPA, and the STRAC PKIMA endeavor with best efforts to meet all of their responsibilities under this CP. Their success at meeting these responsibilities is evidenced by the cross-certification, based upon any required audit investigations, of the STRAC Bridge CA by other CAs.

### ***9.8 LIMITATIONS OF LIABILITY***

Neither STRAC, nor the STRAC BCA, nor its PA or MA or RA shall be liable for loss of income, goodwill, or other special or consequential damages. Neither STRAC, nor the STRAC BCA, nor its PA or MA or RA shall be liable for any direct or indirect damages of any kind arising out of or

related to the STRAC BCA CP or the STRAC BCA CPS. Neither STRAC, nor the STRAC BCA, nor its PA or MA or RA shall be liable for any losses incurred from directly or indirectly using its services.

TO THE MAXIMUM EXTENT PERMITTED BY APPLICABLE LAW, IN NO EVENT SHALL STRAC, THE STRAC BCA, OR ITS PA OR MA OR RA BE LIABLE FOR ANY DIRECT OR INDIRECT DAMAGES OF ANY KIND, INCLUDING CONSEQUENTIAL, INCIDENTAL, SPECIAL, PUNITIVE, OR OTHER DAMAGES WHATSOEVER ARISING OUT OF OR RELATED TO THIS CP OR THE STRAC BCA CPS, EVEN IF ADVISED OF THE POSSIBILITY OF SUCH DAMAGES.

For Entity CAs, no stipulation.

## **9.9 INDEMNITIES**

### **9.9.1 Indemnification by Entity CAs**

To the extent permitted by applicable law, each Entity CA shall indemnify STRAC, the STRAC BCA, the STRAC PKIPA or the STRAC PKIMA and their contractors, agents, assigns, employees, officers, and directors from and against any third party claims, liabilities, damages, costs and expenses (including reasonable attorney's fees), relating to or arising out of any certificates issued by the STRAC BCA, for:

- Falsehood or misrepresentation of fact by the Entity CA in the applicable documentation,
- Failure by the Entity CA to disclose a material fact in any applicable contractual agreement, if the misrepresentation or omission was made negligently or with intent to deceive any party,
- The Entity CA's failure to protect the Entity CA private key or to otherwise take the precautions necessary to prevent the compromise, loss, disclosure, modification, or unauthorized use of the Entity CA private key, or
- The Entity CA's use of a name (including without limitation within a common name, domain name, or e-mail address) that infringes upon the Intellectual Property Rights of a third party.

Any applicable contractual agreement between an Entity CA and STRAC, the STRAC BCA, the STRAC PKIPA or the STRAC PKIMA may include additional indemnity obligations.

### **9.9.2 Indemnification by Relying Parties**

To the extent permitted by applicable law, each Relying Party shall indemnify STRAC, the STRAC BCA, the STRAC PKIPA or the STRAC PKIMA and its contractors, agents, assigns, employees, officers, and directors from and against any third party claims, liabilities, damages, costs and expenses (including reasonable attorney's fees), relating to or arising out of use of or reliance by the Relying Party on any certificate issued by the STRAC BCA where:

- the certificate at the time of the use or reliance was expired, revoked, or unvalidated by the Relying Party;

- the Relying Party's reliance on a certificate was unreasonable, under the circumstances; or
- the Relying Party failed to check the status of the certificate on which it relied to determine if the certificate was expired or revoked.

Any applicable contractual agreement between a Relying Party and STRAC, the STRAC BCA, the STRAC PKIPA or the STRAC PKIMA may include additional indemnity obligations.

## **9.10 TERM & TERMINATION**

### **9.10.1 Term**

This CP becomes effective when approved by the STRAC PKI Policy Authority. This CP has no specified term.

### **9.10.2 Termination**

Termination of this CP is at the discretion of the STRAC PKI Policy Authority.

### **9.10.3 Effect of Termination and Survival**

The requirements of this CP remain in effect through the end of the archive period for the last certificate issued.

## **9.11 INDIVIDUAL NOTICES & COMMUNICATIONS WITH PARTICIPANTS**

The STRAC PKI PA shall establish appropriate procedures for communications with Entity CAs via contracts or memoranda of agreement as applicable.

For Entity CAs, any planned change to the infrastructure that has the potential to affect the FPKI operational environment shall be communicated to the SPKIPA at least two weeks prior to implementation, and all new artifacts (CA certificates, CRL DP, AIA and/or SIA URLs, etc.) produced as a result of the change must be provided to the SPKIPA within 24 hours following implementation.

For all other communications, no stipulation.

## **9.12 AMENDMENTS**

### **9.12.1 Procedure for Amendment**

The STRAC PKIPA should endeavor to review this CP at least once every year or as appropriate to respond to policy changes adopted by CAs cross-certified with the STRAC BCA. Any corrections, updates, or changes to this CP suggested by the STRAC PKIPA shall be communicated to every Entity Principal CA. Such communication must include a description of the change, a change justification, and contact information for the person requesting the change.

### **9.12.2 Notification Mechanism and Period**

Proposed changes to this CP must be distributed electronically to STRAC PKIPA members prior to any Charter-specified notice for the STRAC PKIPA meeting considering adoption of the change.

### **9.12.3 Circumstances under which OID must be changed**

OIDs will be changed if the STRAC PKI Policy Authority determines that a change in the CP reduces the level of assurance provided.

## **9.13 DISPUTE RESOLUTION PROVISIONS**

### **9.13.1 Disputes Among Entity CAs and STRAC, the STRAC BCA, the STRAC PKIPA or the STRAC PKIMA**

Provisions for resolving disputes between an Entity CA and STRAC, the STRAC BCA, the STRAC PKIPA or the STRAC PKIMA shall be set forth in the applicable agreements between the parties.

### **9.13.2 Alternate Dispute Resolution Provisions**

Except as otherwise agreed (e.g., under an agreement under Section 9.13.1 above), any dispute under this CP shall be resolved by binding arbitration in accordance with the commercial rules (or international rules, if the other party to the dispute is a non-US entity) of the American Arbitration Association then in effect. The arbitration panel shall consist of one (1) neutral arbitrator if the amount in controversy is less than \$10,000, otherwise the panel shall consist of three (3) neutral arbitrators, each an attorney with five (5) or more years of experience in computer and technology law and/or the primary area of law as to which the dispute relates. The arbitrator(s) shall have never been employed (either as an employee or as an independent consultant) by either of the Parties, or any parent, subsidiary or affiliate thereof. The Parties shall have the right to take discovery of the other Party by any or all methods provided in the Federal Rules of Civil Procedure. The arbitrator(s) may upon request exclude from being used in the arbitration proceeding any evidence not made available to the other Party pursuant to a proper discovery request. The arbitrator(s) shall apply federal law of the United States and/or the law of the State of Texas, and the arbitration proceeding shall be held in San Antonio, Texas, USA or in such other location as is mutually agreed upon. The cost of the arbitration shall be borne equally by the Parties, unless the arbitrator(s) awards costs and attorneys' fees to the prevailing Party. Notwithstanding the choice of law provision in this Agreement, the Federal Arbitration Act, except as modified herein, shall govern the interpretation and enforcement of this provision. All arbitration proceedings shall be conducted in English. Any claim, dispute and controversy shall be arbitrated on an individual basis and not aggregated with the claims of any third party. Class action arbitration is prohibited. The arbitrator(s) shall have no discretion to award punitive damages. Notwithstanding the foregoing dispute resolution procedures, either Party may apply to any court having jurisdiction to (i) enforce the agreement to arbitrate, (ii) seek provisional injunctive relief so as to maintain the status quo until the arbitration award is rendered or the dispute is otherwise resolved, or to otherwise prevent irreparable harm, (iii) avoid the expiration of any applicable limitation period, (iv)

preserve a superior position with respect to creditors, or (v) challenge or vacate any final decision or award of the arbitration panel that does not comport with the express provisions of this CP.

#### **9.14 GOVERNING LAW**

The construction, validity, performance and effect of certificates issued under this CP for all purposes shall be governed by Texas law (statute, case law or regulation).

For Entity CAs, no stipulation.

#### **9.15 COMPLIANCE WITH APPLICABLE LAW**

The STRAC BCA and Entity CAs are required to comply with applicable law.

#### **9.16 MISCELLANEOUS PROVISIONS**

##### **9.16.1 Entire agreement**

No stipulation.

##### **9.16.2 Assignment**

No stipulation.

##### **9.16.3 Severability**

Should it be determined that one section of this CP is incorrect or invalid, the other sections of this CP shall remain in effect until the CP is updated.

##### **9.16.4 Enforcement (Attorney Fees/Waiver of Rights)**

Failure by any person to enforce a provision of this CP will not be deemed a waiver of future enforcement of that or any other provision.

##### **9.16.5 Force Majeure**

No stipulation.

#### **9.17 OTHER PROVISIONS**

No stipulation.

## 10. BIBLIOGRAPHY

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- FIPS 186-2 Digital Signature Standard, January 27, 2000.  
<http://csrc.nist.gov/publications/fips/fips186-2/fips186-2-change1.pdf>
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NS4005	NSTISSI 4005, Safeguarding COMSEC Facilities and Material, August 1997.
NS4009	NSTISSI 4009, National Information Systems Security Glossary, January 1999.
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PKCS#1	Public-Key Cryptography Standards (PKCS) #1: RSA Cryptography Specifications <a href="https://www.ietf.org/rfc/rfc3447.txt">https://www.ietf.org/rfc/rfc3447.txt</a>
PKCS#12	Personal Information Exchange Syntax <a href="https://www.ietf.org/rfc/rfc7290.txt">https://www.ietf.org/rfc/rfc7290.txt</a>
RFC 3647	Certificate Policy and Certification Practices Framework, Chokhani and Ford, Sabett, Merrill, and Wu, November 2003.
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RFC 6818	Updates to the Internet X.509 Public Key Infrastructure Certificate and Certificate Revocation List (CRL) Profile
RFC 6960	X.509 Internet Public Key Infrastructure Online Certificate Status Protocol – OCSP

## 11. ACRONYMS & ABBREVIATIONS

AID	Application Identifier
CA	Certification Authority
CARL	Certificate Authority Revocation List
CMS	Card Management System
COMSEC	Communications Security
CP	Certificate Policy
CPS	Certification Practice Statement
CRL	Certificate Revocation List
CSOR	Computer Security Object Registry
DN	Distinguished Name
DDS	Data Decryption Server
DSA	Digital Signature Algorithm
DSS	Digital Signature Standard
ERC	Enhanced Reliability Check
FAR	Federal Acquisition Regulations
FBCA	Federal Bridge Certification Authority
FPKI MA	Federal Public Key Infrastructure Management Authority
FED-STD	Federal Standard
FIPS PUB	(US) Federal Information Processing Standard Publication
FPKI	Federal Public Key Infrastructure
FPKI-E	Federal PKI Version 1 Technical Specifications: Part E – X.509 Certificate and CRL Extensions Profile
FPKISC	Federal PKI Steering Committee
FPKIPA	Federal PKI Policy Authority
GPEA	Government Paperwork Elimination Act of 1998
GSA	General Services Administration
HTTP	HyperText Transfer Protocol
HSM	Hardware Security Module
IETF	Internet Engineering Task Force
ISO	International Organization for Standardization

ISSO	Information Systems Security Officer
ITU	International Telecommunications Union
ITU-T	International Telecommunications Union – Telecommunications Sector
ITU-TSS	International Telecommunications Union – Telecommunications System Sector
KED	Key Escrow Database
KRA	Key Recovery Agent
KRO	Key Recovery Officer
KRP	Key Recovery Policy
KRPS	Key Recovery Practice Statement
LDAP	Lightweight Directory Access Protocol
MOA	Memorandum of Agreement (as used in the context of this CP, between an Entity and the FPKIPA allowing interoperation between the FBCA and Entity Principal CA)
NIST	National Institute of Standards and Technology
NSA	National Security Agency
NSTISSI	National Security Telecommunications and Information Systems Security Instruction
OCSP	Online Certificate Status Protocol
OID	Object Identifier
PIN	Personal Identification Number
PIV-I	Personal Identity Verification – Interoperable
PKCS	Public Key Certificate Standard
PKI	Public Key Infrastructure
PKIX	Public Key Infrastructure X.509
RA	Registration Authority
RFC	Request For Comments
RSA	Rivest-Shamir-Adleman (encryption algorithm)
SHA-1	Secure Hash Algorithm, Version 1
S/MIME	Secure Multipurpose Internet Mail Extension
STRAC	Southwest Texas Regional Advisory Council

STRAC BCA	STRAC Bridge Certification Authority
STRAC PKI MA	STRAC Public Key Infrastructure Management Authority
STRAC PKI PA	STRAC Public Key Infrastructure Policy Authority
SSL	Secure Sockets Layer
TSDM	Trusted Software Development Methodology
UPN	User Principal Name
UPS	Uninterrupted Power Supply
URL	Uniform Resource Locator
U.S.C.	United States Code
UUID	Universally Unique Identifier (defined by RFC 4122)
VME	Virtual Machine Environment
WWW	World Wide Web

## 12. GLOSSARY

Access	Ability to make use of any information system (IS) resource. [NS4009]
Access Control	Process of granting access to information system resources only to authorized users, programs, processes, or other systems. [NS4009]
Accreditation	Formal declaration by a Designated Approving Authority that an Information System is approved to operate in a particular security mode using a prescribed set of safeguards at an acceptable level of risk. [NS4009]
Activation Data	Private data, other than keys, that are required to access cryptographic modules (i.e., unlock private keys for signing or decryption events).
Affiliated Organization	Organizations that authorize affiliation with Subscribers of PIV-I certificates.
Affiliated Organization Agreement	An agreement setting out the responsibilities of an Affiliated Organization related to its affiliation with a Subscriber in possession of a certificate issued by a CA. The STRAC BCA does not use an Affiliated Organization Agreement.
Applicant	The subscriber is sometimes also called an "applicant" after applying to a certification authority for a certificate, but before the certificate issuance procedure is completed. [ABADSG footnote 32]
Archive	Long-term, physically separate storage.
Attribute Authority	An entity, recognized by the STRAC PKIPA or comparable Entity body as having the authority to verify the association of attributes to an identity.
Audit	Independent review and examination of records and activities to assess the adequacy of system controls, to ensure compliance with established policies and operational procedures, and to recommend necessary changes in controls, policies, or procedures. [NS4009]
Audit Data	Chronological record of system activities to enable the reconstruction and examination of the sequence of events and changes in an event. [NS4009, "audit trail"]
Authenticate	To confirm the identity of an entity when that identity is presented.

Authentication	Security measure designed to establish the validity of a transmission, message, or originator, or a means of verifying an individual's authorization to receive specific categories of information. [NS4009]
Backup	Copy of files and programs made to facilitate recovery if necessary. [NS4009]
Binding	Process of associating two related elements of information. [NS4009]
Biometric	A physical or behavioral characteristic of a human being.
Certificate	A digital representation of information which at least (1) identifies the certification authority issuing it, (2) names or identifies its subscriber, (3) contains the subscriber's public key, (4) identifies its operational period, and (5) is digitally signed by the certification authority issuing it. [ABADSG]. As used in this CP, the term "Certificate" refers to certificates that expressly reference the OID of this CP in the "Certificate Policies" field of an X.509 v.3 certificate.
Certification Authority (CA)	An authority trusted by one or more users to issue and manage X.509 Public Key Certificates and CARLs or CRLs.
Certification Authority Revocation List (CARL)	A signed, time-stamped list of serial numbers of CA public key certificates, including cross-certificates, that have been revoked.
CA Facility	The collection of equipment, personnel, procedures and structures that are used by a Certification Authority to perform certificate issuance and revocation.
Certificate	A digital representation of information which at least (1) identifies the certification authority issuing it, (2) names or identifies its Subscriber, (3) contains the Subscriber's public key, (4) identifies its operational period, and (5) is digitally signed by the certification authority issuing it. [ABADSG]
Certificate Management Authority (CMA)	A Certification Authority or a Registration Authority.
Certification Authority Software	Key Management and cryptographic software used to manage certificates issued to subscribers.

Certificate Policy (CP)	A Certificate Policy is a specialized form of administrative policy tuned to electronic transactions performed during certificate management. A Certificate Policy addresses all aspects associated with the generation, production, distribution, accounting, compromise recovery and administration of digital certificates. Indirectly, a certificate policy can also govern the transactions conducted using a communications system protected by a certificate-based security system. By controlling critical certificate extensions, such policies and associated enforcement technology can support provision of the security services required by particular applications.
Certification Practice Statement (CPS)	A statement of the practices that a CA employs in issuing, suspending, revoking and renewing certificates and providing access to them, in accordance with specific requirements (i.e., requirements specified in this CP, or requirements specified in a contract for services).
Certificate-Related Information	Information, such as a subscriber's postal address, that is not included in a certificate. May be used by a CA managing certificates.
Certificate Revocation List (CRL)	A list maintained by a Certification Authority of the certificates which it has issued that are revoked prior to their stated expiration date.
Certificate Status Authority	A trusted entity that provides on-line verification to a Relying Party of a subject certificate's trustworthiness, and may also provide additional attribute information for the subject certificate.
Client (application)	A system entity, usually a computer process acting on behalf of a human user, that makes use of a service provided by a server.
Common Criteria	A set of internationally accepted semantic tools and constructs for describing the security needs of customers and the security attributes of products.
Compromise	Disclosure of information to unauthorized persons, or a violation of the security policy of a system in which unauthorized intentional or unintentional disclosure, modification, destruction, or loss of an object may have occurred. [NS4009]
Computer Security Objects Registry (CSOR)	Computer Security Objects Registry operated by the National Institute of Standards and Technology.
Confidentiality	Assurance that information is not disclosed to unauthorized entities or processes. [NS4009]

Cross-Certificate	A certificate used to establish a trust relationship between two Certification Authorities.
Cryptographic Module	The set of hardware, software, firmware, or some combination thereof that implements cryptographic logic or processes, including cryptographic algorithms, and is contained within the cryptographic boundary of the module. [FIPS1401]
Cryptoperiod	Time span during which each key setting remains in effect. [NS4009]
Data Integrity	Assurance that the data are unchanged from creation to reception.
Digital Signature	The result of a transformation of a message by means of a cryptographic system using keys such that a Relying Party can determine: (1) whether the transformation was created using the private key that corresponds to the public key in the signer's digital certificate; and (2) whether the message has been altered since the transformation was made.
Dual Use Certificate	A certificate that is intended for use with both digital signature and data encryption services.
Duration	A field within a certificate which is composed of two subfields; "date of issue" and "date of next issue".
E-commerce	The use of network technology (especially the internet) to buy or sell goods and services.
Encrypted Network	A network that is protected from outside access by NSA approved high-grade (Type I) cryptography. Examples are SIPRNET and TOP SECRET networks.
Encryption Certificate	A certificate containing a public key that is used to encrypt electronic messages, files, documents, or data transmissions, or to establish or exchange a session key for these same purposes.
End-entity	Relying Parties and Subscribers.
Entity	For the purposes of this document, "Entity" refers to an organization, corporation, community of interest, or government agency with operational control of a CA.

Entity CA	A CA that acts on behalf of an Entity, and is under the operational control of an Entity. The Entity may be an organization, corporation, or community of interest. For the Federal Government, an Entity may be any department, subordinate element of a department, or independent organizational entity that is statutorily or constitutionally recognized as being part of the Federal Government.
FBCA Management Authority (FPKI MA)	The Federal Public Key Infrastructure Management Authority is the organization selected by the Federal Public Key Infrastructure Policy Authority to be responsible for operating the Federal Bridge Certification Authority.
Federal Public Key Infrastructure Policy Authority (FPKI PA)	The FPKIPA is a federal government body responsible for setting, implementing, and administering policy decisions regarding inter Entity PKI interoperability that uses the FBCA.
Firewall	Gateway that limits access between networks in accordance with local security policy. [NS4009]
High Assurance Guard (HAG)	An enclave boundary protection device that controls access between a local area network that an enterprise system has a requirement to protect, and an external network that is outside the control of the enterprise system, with a high degree of assurance.
Hypervisor	Computer software, firmware or hardware that creates and runs virtual machines. A hypervisor uses native execution to share and manage hardware, allowing for multiple environments which are isolated from one another, yet exist on the same physical machine. Also known as an isolation kernel or virtual machine monitor.
Information System Security Officer (ISSO)	Person responsible to the designated approving authority for ensuring the security of an information system throughout its lifecycle, from design through disposal. [NS4009]
Inside threat	An entity with authorized access that has the potential to harm an information system through destruction, disclosure, modification of data, and/or denial of service.
Integrity	Protection against unauthorized modification or destruction of information. [NS4009]. A state in which information has remained unaltered from the point it was produced by a source, during transmission, storage, and eventual receipt by the destination.

Intellectual Property	Useful artistic, technical, and/or industrial information, knowledge or ideas that convey ownership and control of tangible or virtual usage and/or representation.
Intermediate CA	A CA that is subordinate to another CA, and has a CA subordinate to itself.
Key Escrow	A deposit of the private key of a subscriber and other pertinent information pursuant to an escrow agreement or similar contract binding upon the subscriber, the terms of which require one or more agents to hold the subscriber's private key for the benefit of the subscriber, an employer, or other party, upon provisions set forth in the agreement. [adapted from ABADSG, "Commercial key escrow service"]
Key Exchange	The process of exchanging public keys in order to establish secure communications.
Key Generation Material	Random numbers, pseudo-random numbers, and cryptographic parameters used in generating cryptographic keys.
Key Pair	Two mathematically related keys having the properties that (1) one key can be used to encrypt a message that can only be decrypted using the other key, and (ii) even knowing one key, it is computationally infeasible to discover the other key.
Key Recovery Policy (KRP)	A key recovery policy is a specialized form of administrative policy tuned to the protection and recovery of key management private keys (i.e. decryption keys) held in escrow. A key recovery policy addresses all aspects associated with the storage and recovery of key management certificates.
Key Recovery Practices Statement (KRPS)	A statement of the practices that a Key Recovery System employs in protecting and recovering key management private keys, in accordance with specific requirements (i.e., requirements specified in the KRP).
Local Registration Authority (LRA)	A Registration Authority with responsibility for a local community.
Memorandum of Agreement (MOA)	Agreement between the STRAC PKIPA and an Entity allowing interoperability between the Entity Principal CA and the STRAC BCA.
Mission Support Information	Information that is important to the support of deployed and contingency forces.
Mutual Authentication	Occurs when parties at both ends of a communication activity authenticate each other (see authentication).

Naming Authority	An organizational entity responsible for assigning distinguished names (DNs) and for assuring that each DN is meaningful and unique within its domain.
National Security System	Any telecommunications or information system operated by the United States Government, the function, operation, or use of which involves intelligence activities; involves cryptologic activities related to national security; involves command and control of military forces; involves equipment that is an integral part of a weapon or weapons system; or is critical to the direct fulfillment of military or intelligence missions, but does not include a system that is to be used for routine administrative and business applications (including payroll, finance, logistics, and personnel management applications). [ITMRA]
Non-Repudiation	Assurance that the sender is provided with proof of delivery and that the recipient is provided with proof of the sender's identity so that neither can later deny having processed the data. [NS4009] Technical non-repudiation refers to the assurance a Relying Party has that if a public key is used to validate a digital signature, that signature had to have been made by the corresponding private signature key. Legal non-repudiation refers to how well possession or control of the private signature key can be established.
Object Identifier (OID)	A specialized formatted number that is registered with an internationally recognized standards organization. The unique alphanumeric/numeric identifier registered under the ISO registration standard to reference a specific object or object class. In the federal government PKI they are used to uniquely identify each of the seven policies and cryptographic algorithms supported.
Out-of-Band	Communication between parties utilizing a means or method that differs from the current method of communication (e.g., one party uses U.S. Postal Service mail to communicate with another party where current communication is occurring online).
Outside Threat	An unauthorized entity from outside the domain perimeter that has the potential to harm an Information System through destruction, disclosure, modification of data, and/or denial of service.
Physically Isolated Network	A network that is not connected to entities or systems outside a physically controlled space.

PKI Sponsor	Fills the role of a Subscriber for non-human system components that are named as public key certificate subjects, and is responsible for meeting the obligations of Subscribers as defined throughout this CP.
Policy Management Authority (PMA)	The individual or group that is responsible for the creation and maintenance of Certificate Policies and Certification Practice Statements, and for ensuring that all Entity PKI components (e.g. CAs, CSSs, CMSs, RAs) are audited and operated in compliance with the entity PKI CP. The PMA evaluates non-domain policies for acceptance within the domain, and generally oversees and manages the PKI certificate policies. For the STRAC BCA, the PMA is the STRAC PKIPA.
Principal CA	The Principal CA is a CA designated by an Entity to interoperate with the STRAC BCA. An Entity may designate multiple Principal CAs to interoperate with the STRAC BCA.
Privacy	Restricting access to subscriber or Relying Party information in accordance with Federal law and Entity policy.
Private Key	(1) The key of a signature key pair used to create a digital signature. (2) The key of an encryption key pair that is used to decrypt confidential information. In both cases, this key must be kept secret.
Public Key	(1) The key of a signature key pair used to validate a digital signature. (2) The key of an encryption key pair that is used to encrypt confidential information. In both cases, this key is made publicly available normally in the form of a digital certificate.
Public Key Infrastructure (PKI)	A set of policies, processes, server platforms, software and workstations used for the purpose of administering certificates and public-private key pairs, including the ability to issue, maintain, and revoke public key certificates.
Registration Authority (RA)	An entity that is responsible for identification and authentication of certificate subjects, but that does not sign or issue certificates (i.e., a Registration Authority is delegated certain tasks on behalf of an authorized CA).
Re-key (a certificate)	To change the value of a cryptographic key that is being used in a cryptographic system application; this normally entails issuing a new certificate on the new public key.

Relying Party	A person or Entity who has received information that includes a certificate and a digital signature verifiable with reference to a public key listed in the certificate, and is in a position to rely on them.
Relying Party Agreement	An agreement setting out the Relying Party's responsibilities related to the use of certificates issued by a CA. The STRAC BCA Relying Party Agreement is posted at <a href="https://pki.strac.org/STRACBridge.html">https://pki.strac.org/STRACBridge.html</a> .
Remote Workstation	A system used to access either the system hosting the CA or the CA itself through external networks for maintenance and administration. This term does not refer to consoles within the CA's security perimeter or to Registration Authority workstations.
Renew (a certificate)	The act or process of extending the validity of the data binding asserted by a public key certificate by issuing a new certificate.
Repository	A database containing information and data relating to certificates as specified in this CP; may also be referred to as a directory.
Responsible Individual	A trustworthy person designated by a sponsoring organization to authenticate individual applicants seeking certificates on the basis of their affiliation with the sponsor.
Revoke a Certificate	To prematurely end the operational period of a certificate effective at a specific date and time.
Risk	An expectation of loss expressed as the probability that a particular threat will exploit a particular vulnerability with a particular harmful result.
Risk Tolerance	The level of risk an entity is willing to assume in order to achieve a potential desired result.
Root CA	In a hierarchical PKI, the CA whose public key serves as the most trusted datum (i.e., the beginning of trust paths) for a security domain.
Server	A system entity that provides a service in response to requests from clients.
Signature Certificate	A public key certificate that contains a public key intended for verifying digital signatures rather than encrypting data or performing any other cryptographic functions.

STRAC Public Key Infrastructure X.509 Certificate and CRL Extensions Profile [STRAC PKI-Prof]	[STRAC PKI-Prof] describes the profiles defined in the most current versions of the <i>Federal Public Key Infrastructure X.509 Certificate and CRL Extensions Profile</i> [FPKI-Prof] and the <i>X.509 Certificate and Certificate Revocation List (CRL) Extensions Profile for Personal Identity Verification Interoperable (PIV-I) Cards</i> [PIV-I Prof], as they may be revised from time to time, up to the date of the latest version of the Certification Practice Statement for the STRAC Bridge Certification Authority (STRAC BCA) and the Participant Certification Authority (Participant CA), which typically is updated more frequently than the <i>X.509 Certificate Policy for the STRAC Bridge Certification Authority (STRAC BCA)</i> (this document).
STRAC Public Key Infrastructure Management Authority	The STRAC Public Key Infrastructure Management Authority is the body responsible for operating the STRAC Bridge Certification Authority at the direction of the STRAC Public Key Infrastructure Policy Authority.
STRAC Public Key Infrastructure Policy Authority	The STRAC Public Key Infrastructure Policy Authority is the organization responsible for setting, implementing, and administering policy decisions regarding inter Entity PKI interoperability that uses the STRAC Bridge Certification Authority. The STRAC Public Key Infrastructure Policy Authority directs the STRAC Public Key Infrastructure Management Authority and may delegate work to it.
Subordinate CA	In a hierarchical PKI, a CA whose certificate signature key is certified by another CA, and whose activities are constrained by that other CA. (See superior CA).
Subscriber	A Subscriber is an entity other than a CA that (1) is the subject named or identified in a certificate issued to that entity, (2) holds a private key that corresponds to the public key listed in the certificate, and (3) does not itself issue certificates to another party. This includes, but is not limited to, an individual or network device.
Subscriber Agreement	An agreement setting out the Subscriber's responsibilities related to the possession and use of certificates issued by a CA. The STRAC BCA Subscriber Agreement is posted at <a href="https://pki.strac.org/STRACBridge.html">https://pki.strac.org/STRACBridge.html</a> .
Superior CA	In a hierarchical PKI, a CA who has certified the certificate signature key of another CA, and who constrains the activities of that CA. (See subordinate CA).

Supervised Remote Identity Proofing	A real-time identity proofing event where the RA/Trusted Agent is not in the same physical location as the applicant/subscriber. The RA/Trusted Agent controls a device which is utilized by the applicant/subscriber in order to ensure the remote identity proofing process employs physical, technical and procedural measures to provide sufficient confidence that the remote session can be considered equivalent to a physical, in-person identity proofing process. Supervised Remote Identity Proofing must meet the criteria specified in NIST SP 800-63A Section 5.3.3; and must have the capacity to capture an approved biometric when utilized for PIV-I credential issuance.
System Equipment Configuration	A comprehensive accounting of all system hardware and software types and settings.
System High	The highest security level supported by an information system. [NS4009]
Technical non-repudiation	The contribution public key mechanisms to the provision of technical evidence supporting a non-repudiation security service.
Threat	Any circumstance or event with the potential to cause harm to an information system in the form of destruction, disclosure, adverse modification of data, and/or denial of service. [NS4009]
Trust List	Collection of trusted certificates used by Relying Parties to authenticate other certificates.
Trusted Agent	Entity authorized to act as a representative of an Entity in confirming Subscriber identification during the registration process. Trusted Agents do not have automated interfaces with Certification Authorities.
Trusted Certificate	A certificate that is trusted by the Relying Party on the basis of secure and authenticated delivery. The public keys included in trusted certificates are used to start certification paths. Also known as a "trust anchor".
Trusted Timestamp	A digitally signed assertion by a trusted authority that a specific digital object existed at a particular time.
Trustworthy System	Computer hardware, software and procedures that: (1) are reasonably secure from intrusion and misuse; (2) provide a reasonable level of availability, reliability, and correct operation; (3) are reasonably suited to performing their intended functions; and (4) adhere to generally accepted security procedures.

Two-Person Control	Continuous surveillance and control of positive control material at all times by a minimum of two authorized individuals, each capable of detecting incorrect and/or unauthorized procedures with respect to the task being performed and each familiar with established security and safety requirements. [NS4009]
Update (a certificate)	The act or process by which data items bound in an existing public key certificate, especially authorizations granted to the subject, are changed by issuing a new certificate.
Virtual Machine Environment	An emulation of a computer system (in this case, a CA) that provides the functionality of a physical machine in a platform-independent environment. It consists of a host (virtual machine) and isolation kernel (hypervisor) and provides functionality needed to execute entire operating systems. At this time, allowed VMEs are limited to Hypervisor type virtual environments. Other technology, such as Docker Containers, is not permitted.
Zeroize	A method of erasing electronically stored data by altering the contents of the data storage so as to prevent the recovery of the data. [FIPS1401]

## 13. ACKNOWLEDGEMENTS

This STRAC BCA CP is derived from the FBCA CP, which the FPKI Certificate Policy Working Group developed based on RFC 3647 and the original FBCA Certificate Policy.

## APPENDIX A – PIV-INTEROPERABLE SMART CARD DEFINITION

The intent of PIV-I is to enable issuers to issue cards that are technically interoperable with Federal PIV Card and non-Federal PIV-I readers and applications, and that may be trusted for particular purposes through a decision of the Relying Party. Thus, reliance on PIV-I Cards requires compliance with technical specifications and specific trust elements. This appendix defines the specific requirements of a PIV-I Card. It relies heavily on relevant specifications from the National Institute of Standards and Technology (NIST).

The following requirements shall apply to PIV-I Cards:

1. To ensure interoperability with Federal systems, PIV-I Cards shall use a smart card platform that is on GSA's FIPS 201 Evaluation Program Approved Product List (APL) and uses the PIV application identifier (AID).
2. PIV-I Cards shall conform to [NIST SP 800-73<sup>3</sup>].
3. The mandatory X.509 Certificate for Authentication shall be issued under a policy that is cross certified with the FBCA PIV-I Hardware policy OID.
4. All certificates issued a policy OID cross certified with the PIV-I Hardware policy OID shall conform to [PIV-I Profile].
5. PIV-I Cards shall contain an asymmetric X.509 Certificate for Card Authentication that:
  - a. conforms to [PIV-I Profile];
  - b. conforms to [NIST SP 800-73]; and
  - c. is issued under the PIV-I Card Authentication policy.
6. PIV-I Cards shall contain an electronic representation (as specified in SP 800-73 and SP 800-76) of the Cardholder Facial Image printed on the card.
7. The X.509 Certificates for Digital Signature and Key Management described in [NIST SP 800-73] are optional for PIV-I Cards.
8. Visual distinction of a PIV-I Card from that of a Federal PIV Card is required to ensure no suggestion of attempting to create a fraudulent Federal PIV Card. At a minimum, images or logos on a PIV-I Card shall not be placed entirely within Zone 11, *Agency Seal*, as defined by [FIPS 201].
9. The PIV-I Card physical topography shall include, at a minimum, the following items on the front of the card:
  - a. Cardholder facial image;
  - b. Cardholder full name;
  - c. Organizational Affiliation, if exists; otherwise the issuer of the card; and
  - d. Card expiration date.
10. PIV-I Cards shall have an expiration date not to exceed 6 years of issuance.

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<sup>3</sup> Special attention should be paid to UUID requirements for PIV-I.

11. Expiration of the PIV-I Card should not be later than expiration of PIV-I Content Signing certificate on the card.
12. The digital signature certificate that is used to sign objects on the PIV-I Card (e.g., CHUID, Security Object) shall contain a policy OID that has been mapped to the FBCA PIV-I Content Signing policy OID. The PIV-I Content Signing certificate shall conform to [PIV-I Profile].
13. The PIV-I Content Signing certificate and corresponding private key shall be managed within a trusted Card Management System as defined by Appendix B.
14. At issuance, the RA shall activate and release the PIV-I Card to the subscriber only after a successful 1:1 biometric match of the applicant against the biometrics collected in Section 3.2.3.1.
15. PIV-I Cards may support card activation by the card management system to support card personalization and post-issuance card update. To activate the card for personalization or update, the card management system shall perform a challenge response protocol using cryptographic keys stored on the card in accordance with [SP800-73]. When cards are personalized, card management keys shall be set to be specific to each PIV-I Card. That is, each PIV-I Card shall contain a unique card management key. Card management keys shall meet the algorithm and key size requirements stated in Special Publication 800-78, Cryptographic Algorithms and Key Sizes for Personal Identity Verification. [SP800-78]

## **APPENDIX B – CARD MANAGEMENT SYSTEM REQUIREMENTS**

PIV-I Cards are issued and managed through information systems called Card Management Systems (CMSs). The complexity and use of these trusted systems may vary. Nevertheless, Entity CAs have a responsibility to ensure a certain level of security from the CMSs that manage the token on which their certificates reside, and to which they issue certificates for the purpose of signing PIV-I Cards. This appendix provides additional requirements to those found above that apply to CMSs that are trusted under this Certificate Policy.

The Card Management Master Key shall be maintained in a FIPS 140-2 Level 2 Cryptographic Module and conform to [NIST SP 800-78] requirements. Diversification operations shall also occur on the Hardware Security Module (HSM). Use of these keys requires PIV-I Hardware or commensurate. Activation of the Card Management Master Key shall require strong authentication of Trusted Roles. Card management shall be configured such that only the authorized CMS can manage issued cards.

The PIV-I identity proofing, registration and issuance process shall adhere to the principle of separation of duties to ensure that no single individual has the capability to issue a PIV-I credential without the cooperation of another authorized person.

Individual personnel shall be specifically designated to the four Trusted Roles defined in Section 5.2.1. Trusted Role eligibility and Rules for separation of duties follow the requirements for Medium assurance in Section 5.

All personnel who perform duties with respect to the operation of the CMS shall receive comprehensive training. Any significant change to CMS operations shall have a training (awareness) plan, and the execution of such plan shall be documented.

Audit log files shall be generated for all events relating to the security of the CMS and shall be treated the same as those generated by the CA (see Sections 5.4 and 5.5).

A formal configuration management methodology shall be used for installation and ongoing maintenance of the CMS. Any modifications and upgrades to the CMS shall be documented and controlled. There shall be a mechanism for detecting unauthorized modification to the CMS.

The CMS shall have document incident handling procedures that are approved by the head of the organization responsible for operating the CMS. If the CMS is compromised, all certificates issued to the CMS shall be revoked, if applicable. The damage caused by the CMS compromise shall be assessed and all Subscriber certificates that may have been compromised shall be revoked, and Subscribers shall be notified of such revocation. The CMS shall be re-established.

All Trusted Roles who operate a CMS shall be allowed access only when authenticated using a method commensurate with PIV-I Hardware.

The computer security functions listed below are required for the CMS:

- authenticate the identity of users before permitting access to the system or applications;
- manage privileges of users to limit users to their assigned roles;
- generate and archive audit records for all transactions; (see Section 5.4)
- enforce domain integrity boundaries for security critical processes; and
- support recovery from key or system failure.